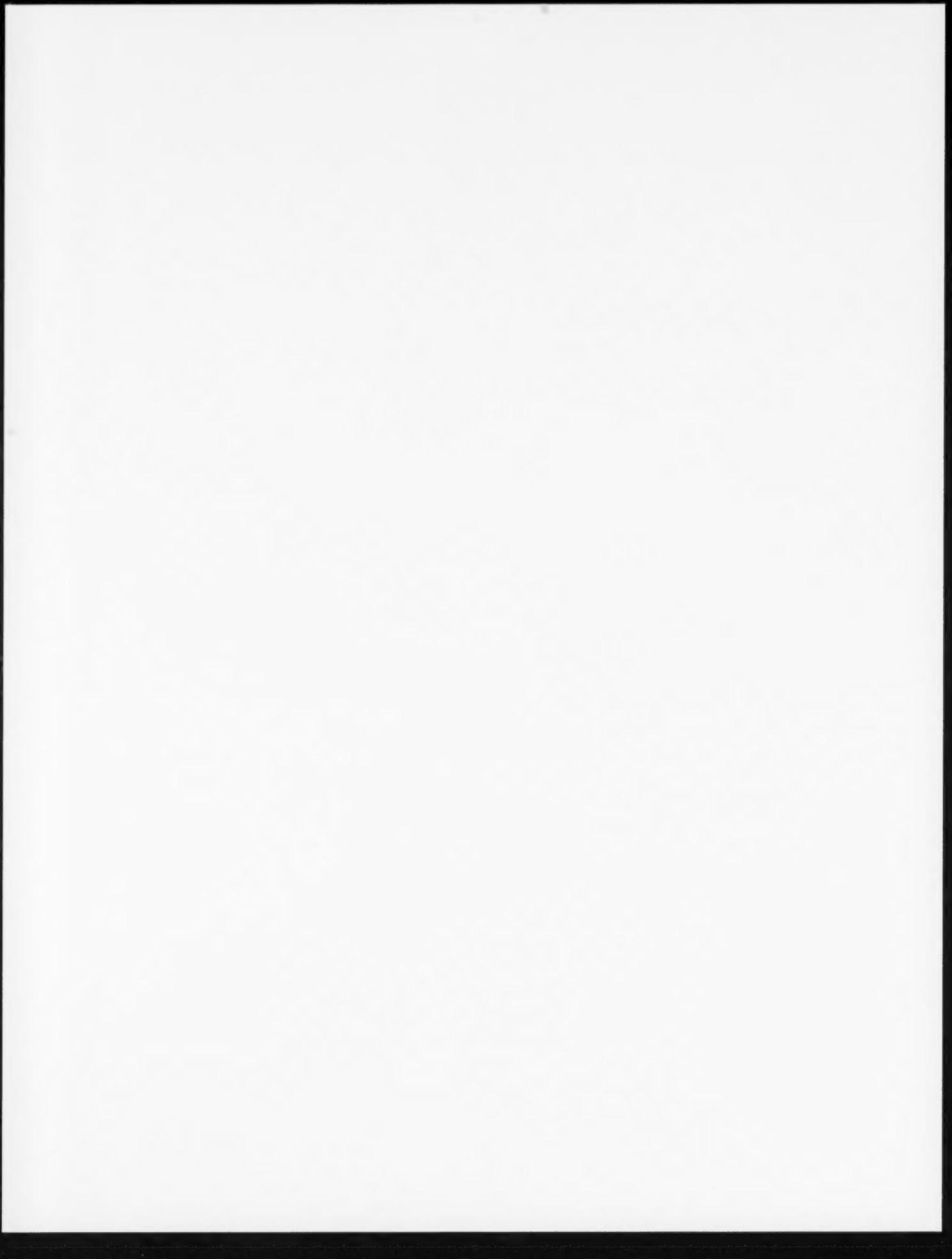




GOVERNMENT OF SASKATCHEWAN

**14-15**

CORE OPERATIONAL PLAN >



# CORE OPERATIONAL PLAN

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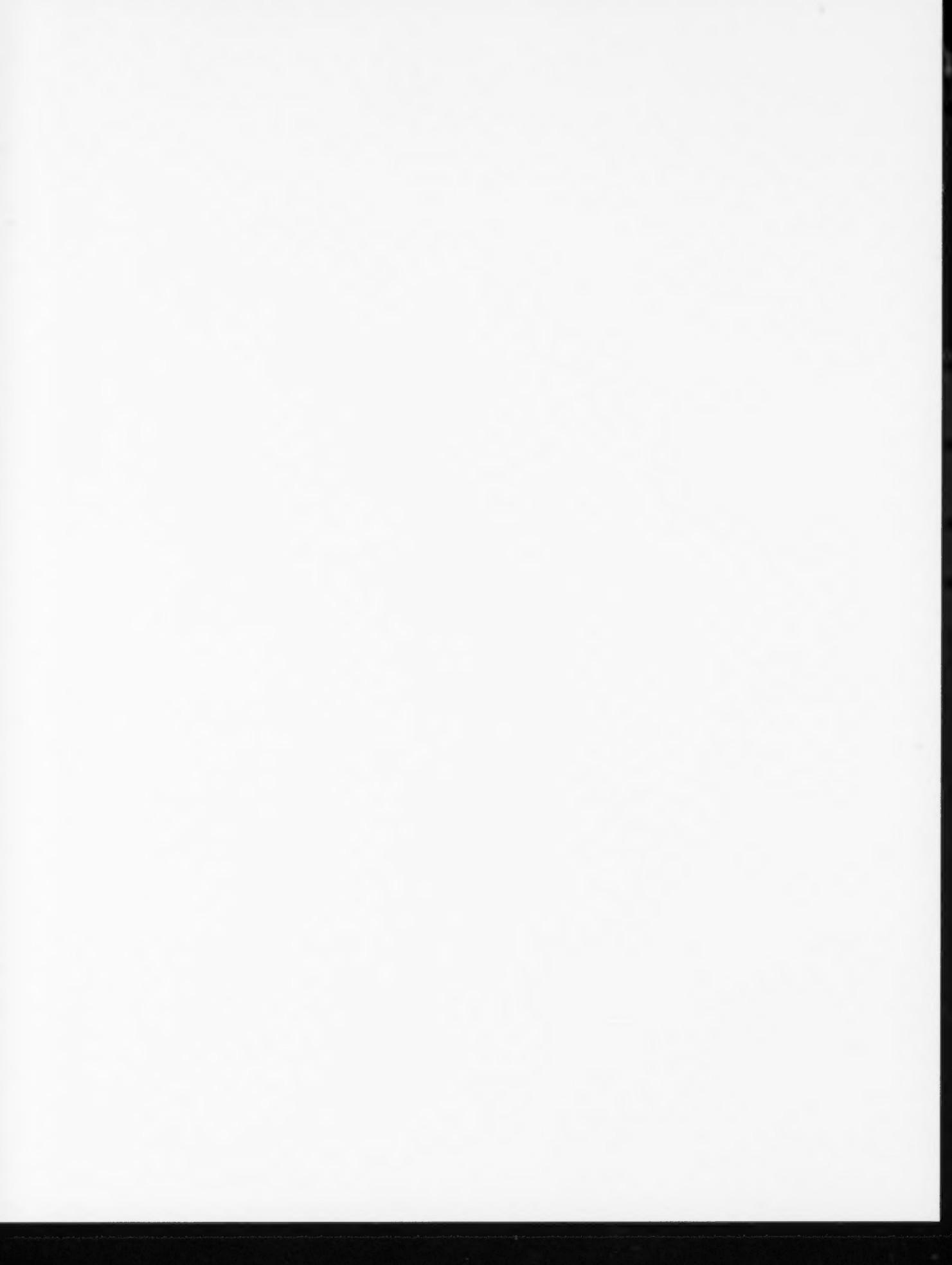
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# CORE OPERATIONAL PLAN

## INTRODUCTION

The 2014-15 Saskatchewan Budget presents a comprehensive (summary) picture of the financial plan for the coming year, based on the "government reporting entity" which includes core government together with other Government Service Organizations (such as regional health authorities, school divisions and regional colleges) and Government Business Enterprises (such as SaskPower and SaskTel).

While the other government organizations represent areas where the Legislative Assembly has decided to exercise control indirectly, core government represents those activities over which the Legislative Assembly has decided to retain direct control.

- Provincial revenue collected under the direct authority of the Legislative Assembly – income and consumption taxes, non-renewable resource revenue, transfers from Crown entities, other own-source revenue and federal transfers – is deposited into the General Revenue Fund, which is the primary operational account of the Government of Saskatchewan.

Revenue from those Crown entities that have traditionally been used to support government programs and services (particularly net income from the Saskatchewan Liquor and Gaming Authority and dividends from the Crown Investments Corporation of Saskatchewan) continue to be used to support core government operations.

- Money from this account is then used, under the direct authority of the Legislative Assembly, through *The Appropriation Act*, in the provision of public goods and services.

Core expense reflects the ministry expenditure estimates presented and approved by the Legislative Assembly, including grants to other entities included in the broader government reporting entity (such as regional health authorities and school divisions).

The Government of Saskatchewan has long maintained that both core operations and summary-based information each have a role to play in ensuring transparency and providing important accountability information to the public.

The fundamental concept is somewhat akin to a family managing its household finances. It is important to understand the household's overall financial position, for example the value of a home and a car, the income-generating capacity of savings and investments, and the potential contribution from the children's part-time jobs.

But, regardless of other sources of income or the value of the family home or car that could be sold, the biggest part of managing a household's finances comes down to balancing the primary operational account – the cheque book – weekly/monthly/yearly. The family has to understand whether weekly wages can cover the bills, including the mortgage and car loan. The family can only consider taking on additional obligations if there is money left at the end of the month on a consistent basis.

While the Core Operational Plan represents only a subset of the Summary Budget, it remains an important element. The Core Operational Plan is in essence the plan of the General Revenue Fund (GRF).

Maintaining the Core Operational Plan outlines government's intent to continue to responsibly manage these core activities under its direct control, within the current budget year and over the longer term.

Treasury Board and Cabinet will remain directly involved in the development, implementation and monitoring of the Core Operational Plan.

Legal authorization for core operational expenditures will continue to be provided by the Legislative Assembly through approval of the Budget Estimates and *The Appropriation Act*.



GOVERNMENT OF SASKATCHEWAN

**14-15**

CORE OPERATIONAL PLAN TECHNICAL PAPERS



# CORE OPERATIONAL PLAN

## FINANCIAL OUTLOOK

### OVERVIEW

The 2014-15 Budget is the first Saskatchewan budget to be delivered solely on a summary basis.

In this new budgetary framework, core government operations continue to play a significant role. In support of Government's commitment to transparency and accountability, a Core Operational Plan outlining the plan for public monies directly under Government's control will also be presented.

The Core Operational Plan is developed in the context of *The Growth and Financial Security Act*. The Act requires a four-year financial plan in which core government expense must balance with or be less than core government revenue each year.

In 2014-15, core government net operations (formerly called the pre-transfer surplus) will contribute \$105 million to the summary surplus.

As per existing legislation, one-half of the net operations will be transferred to the Growth and Financial Security Fund, with the other half accruing to the Debt Retirement Fund.

### 2014-15 CORE GOVERNMENT REVENUE

Core government revenue, including new revenue initiatives, is planned at \$11.9 billion in 2014-15, an increase of 2.6 per cent from the 2013-14 budget plan.

However, relative to the 2013-14 third quarter forecast, revenue is forecast to increase \$446 million, or 3.9 per cent, largely due to a recovery in non-renewable resources revenue and growth in taxation revenue related to continued expansion of the Saskatchewan economy.

### 2014-15 CORE OPERATIONAL PLAN

(Millions of Dollars)	2014-15 Planned
Revenue	11,908.6
Operating Expense	11,471.8
<b>Contribution from Ongoing Operations</b>	<b>436.8</b>
Capital Transfers	331.4
<b>Net Operations<sup>1</sup></b>	<b>105.4</b>

<sup>1</sup> Calculated in accordance with *The Growth and Financial Security Act* for the purpose of the transfer to the Growth and Financial Security Fund.

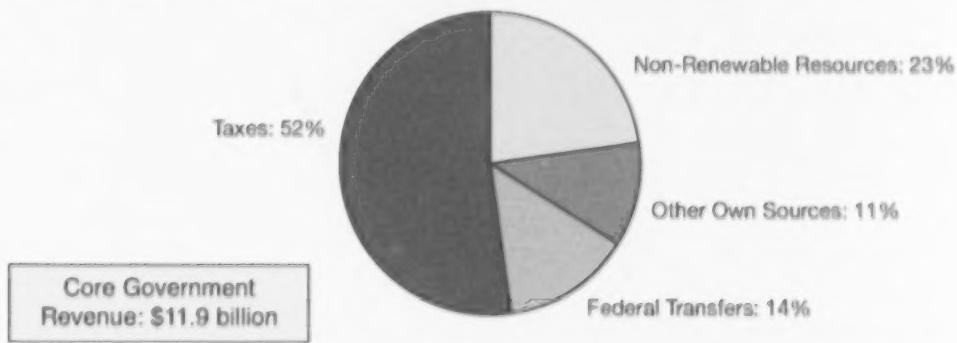
## **2014-15 CORE GOVERNMENT REVENUE RECONCILIATION**

### **By Major Category**

(Millions of Dollars)

<b>2013-14 Third Quarter Forecast</b>	<b>11,463.1</b>
<b>2014-15 Changes:</b>	
Taxes	193.2
Non-Renewable Resources	142.5
Transfers from Crown Entities	22.2
Other Revenue	(32.9)
Federal Transfers	120.5
<b>Total Changes</b>	<b>445.5</b>
<b>2014-15 Planned</b>	<b>11,908.6</b>

### **COMPOSITION OF 2014-15 CORE GOVERNMENT REVENUE**



### **Tax Revenue**

Tax revenue is forecast at \$6.2 billion in 2014-15, accounting for 51.8 per cent of core government revenue. This is an increase of \$193 million from the 2013-14 forecast.

Growth in Saskatchewan's population, workforce and economy is forecast to result in a \$171 million increase in Individual Income Tax revenue and a \$64 million increase in Provincial Sales Tax revenue from the 2013-14 forecast. These two revenue sources account for more than half of total revenue growth in 2014-15.

Corporation Income Tax is forecast to decrease \$67 million from the 2013-14 forecast. A negative prior-year adjustment is forecast for 2014-15 as tax assessments for the 2013 taxation year are anticipated to be lower than tax instalment payments received from the federal government for that year, primarily due to weakness in the potash sector. This is in contrast to the positive prior-year adjustment that was received in 2013-14 for the 2012 taxation year.

All other tax revenue is forecast to increase by a combined \$25 million.

## NON-RENEWABLE RESOURCES FORECAST ASSUMPTIONS – FISCAL YEAR

	2013-14 Planned	2013-14 Forecast	2014-15 Planned
WTI Oil Price (US\$/barrel)	92.84	98.13	94.25
Light-Heavy Differential (% of WTI)	17.9	19.9	19.5
Well-head Oil Price (C\$/barrel) <sup>1</sup>	75.29	81.37	80.84
Oil Production (million barrels)	171.8	178.9	181.8
Potash Price (mine netback, US\$/KCl tonne) <sup>2</sup>	395	325	274
Potash Price (mine netback, C\$/K <sub>2</sub> O tonne) <sup>2</sup>	654	560	492
Potash Sales (million K <sub>2</sub> O tonnes) <sup>2</sup>	10.4	9.9	10.6
Canadian Dollar (US cents)	98.92	95.32	91.50

<sup>1</sup> The average price per barrel of Saskatchewan light, medium and heavy oil.

<sup>2</sup> Ministry of Finance calculations derived from calendar year forecasts.

### Non-Renewable Resources Revenue

Revenue from non-renewable resources is forecast at \$2.7 billion in 2014-15, accounting for 22.6 per cent of core government revenue. This is an increase of \$143 million from the 2013-14 forecast.

Revenue from other non-renewable resources, including uranium, coal and other minerals, is forecast to increase \$66 million in 2014-15 from the 2013-14 forecast. The increase is largely due to a higher uranium production forecast resulting from the expected start-up of production at Cigar Lake this year.

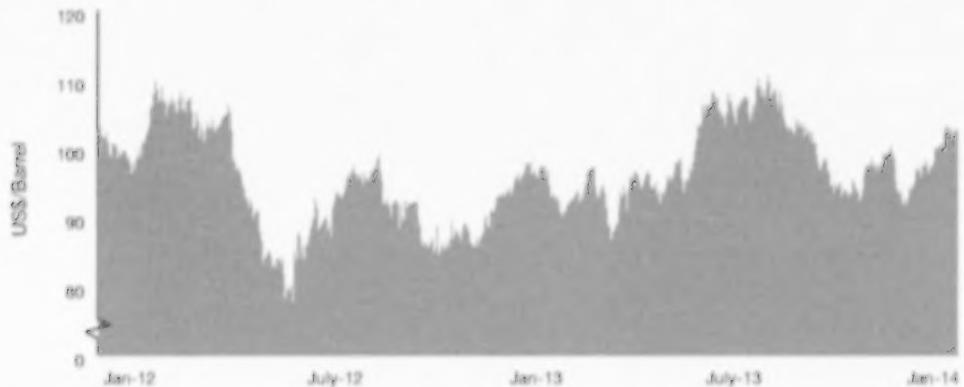
Potash revenue is forecast at \$397 million in 2014-15, an increase of \$56 million from the 2013-14 forecast. The increase is primarily due to a higher sales volume forecast and a lower exchange rate assumption in 2014-15, as well as lower industry capital spending as expansions wind down. A lower price forecast partially offsets these increases. Average realized prices in 2014-15 are forecast at US\$274 per KCl tonne (C\$492 per K<sub>2</sub>O tonne), down from US\$325 (C\$560) in 2013-14.

Oil revenue is forecast at nearly \$1.6 billion in 2014-15, an increase of \$41 million from the 2013-14 forecast. The increase is largely due to an expected 2.9 million barrel increase in production in 2014-15, partially offset by lower well-head prices.

The 2014-15 average well-head price forecast, in Canadian dollars, is \$80.84 per barrel, down from \$81.37 in 2013-14. The decrease is due to lower West Texas Intermediate (WTI) oil prices, partially offset by a smaller light-heavy differential and a lower exchange rate.

WTI oil prices are forecast to average US\$94.25 per barrel in 2014-15, a decline of US\$3.88 per barrel from 2013-14. WTI oil prices continue to be volatile. Since January 2012, daily WTI oil prices have ranged from US\$77.69 to US\$110.53 per barrel, averaging US\$96.21 over the time period. This volatility is expected to continue against a backdrop of global economic and geopolitical uncertainties.

## WTI OIL PRICES



While WTI oil prices are an important benchmark for the oil market and provincial revenue, the majority of oil produced in Saskatchewan is heavier and more sour than WTI oil and requires further processing to be turned into refined products. As a result, Saskatchewan oil typically trades at a discount to WTI oil in the marketplace. In recent years, increasing production in Western Canada and North Dakota, as well as pipeline and transportation capacity limits, have resulted in a general upward trend in the price discount for Saskatchewan oil.

The price discount for oil produced in Saskatchewan is expected to ease somewhat in 2014-15 and somewhat offset the financial impact of lower WTI oil prices. The light-heavy differential is forecast to average 19.5 per cent (as a percentage of WTI oil prices) in 2014-15, down from 19.9 in 2013-14. However, this is significantly larger than the 15.0 per cent assumption for 2014-15 that was contained in the 2013-14 budget plan's medium-term outlook.

The value of the Canadian dollar is forecast to average 91.50 U.S. cents in 2014-15, down from 95.32 U.S. cents in 2013-14. This decline also helps

to offset the fiscal impact of lower WTI oil prices. As the price of Saskatchewan oil is generally determined based on prevailing prices in the United States, a lower exchange rate translates to higher well-head prices in Canadian dollars, all else being equal.

Resource Surcharge revenue in 2014-15 is forecast to decrease \$15 million from the 2013-14 forecast, largely reflecting the recent decline in the overall value of potash sales.

Finally, Crown land sales are forecast at \$99 million in 2014-15, a decrease of \$7 million from actual 2013-14 sales, while natural gas revenue is forecast to remain virtually unchanged from its 2013-14 forecast.

## Transfers from Crown Entities

Transfers from Crown entities are forecast at \$755 million in 2014-15, an increase of \$22 million from the 2013-14 forecast.

The Crown Investments Corporation of Saskatchewan (CIC) regular dividend is \$150 million in 2014-15, a decrease of \$30 million from last year.

The CIC special dividend in 2014-15 is \$56 million, reflecting a \$50 million contribution from the sale proceeds of Information Services Corporation (ISC) to support the Regina Stadium Project, as well as \$6 million to support Saskatchewan's nuclear research and development strategy. In 2013-14, special dividends of \$19 million were received.

The Saskatchewan Liquor and Gaming Authority (SLGA) dividend is forecast to increase \$18 million from the 2013-14 forecast, primarily due to an expected increase in retail liquor sales, while transfers from all other enterprises and funds are forecast to decrease \$2 million.

### **Other Own-Source Revenue**

Other own-source revenue is forecast at \$543 million in 2014-15, a decline of \$33 million from the 2013-14 forecast. The decrease is primarily due to lower investment income resulting from a significant reduction in sinking fund assets related to the retirement of maturing government debt.

However, the \$33 million decrease in core government investment income is more than offset by a \$46 million reduction in debt-servicing costs relative to the 2013-14 forecast, resulting in a \$13 million improvement to core government net operations. The improvement since the 2013-14 budget plan is \$24 million.

### **Federal Transfers**

Federal funding in 2014-15 is \$1.7 billion, an increase of \$121 million from the 2013-14 forecast. The federal contributions are comprised of the Canada Health Transfer (\$1.0 billion) and Canada Social Transfer (\$398 million), as well as \$338 million of funding from other federal-provincial cost-sharing agreements.

### **CORE GOVERNMENT INVESTMENT INCOME AND DEBT-SERVICING COSTS**

(Millions of Dollars)	2013-14 Planned	2013-14 Forecast	2014-15 Planned	Change from Planned	Change from Forecast
Debt-Servicing Costs	340.0	331.0	285.0	(55.0)	(46.0)
Investment Income	89.4	91.9	58.7	(30.7)	(33.2)
<b>Net Interest Costs</b>	<b>250.6</b>	<b>239.1</b>	<b>226.3</b>	<b>(24.3)</b>	<b>(12.8)</b>

## **2014-15 CORE GOVERNMENT EXPENSE RECONCILIATION**

### **By Ministry**

(Millions of Dollars)

<b>2013-14 Planned Expense</b>	<b>11,542.5</b>
2014-15 Changes:	
Health	143.9
Social Services	65.8
Education <sup>1</sup>	52.4
Parks, Culture and Sport	41.7
Advanced Education	29.2
Justice	16.8
Debt Servicing	(55.0)
Other Net Changes	(34.1)
<b>Total Changes</b>	<b>260.7</b>
<b>2014-15 Planned Expense</b>	<b>11,803.2</b>

<sup>1</sup> Includes Teachers' Pensions and Benefits.

## **2014-15 CORE GOVERNMENT EXPENSE**

Core government expense is planned at \$11.8 billion in 2014-15. This is an increase of \$261 million, or 2.3 per cent, from the 2013-14 budget plan.

Operating expense in 2014-15, excluding capital transfers, is \$11.5 billion. This is a \$204 million (1.8 per cent) increase from the 2013-14 budget plan.

Capital transfers to third parties are \$331 million in 2014-15, a \$57 million (20.7 per cent) increase from last year's plan.

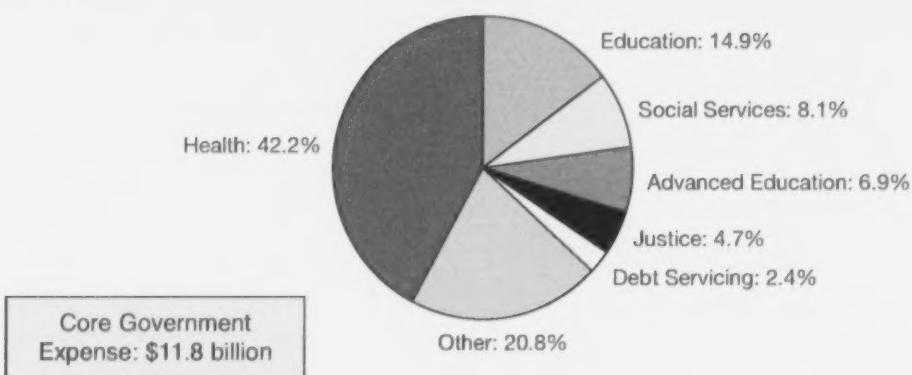
Core government expense in 2014-15 is allocated by ministry as follows:

- Health, \$5.0 billion, or 42.2 per cent;
- Education (including Teachers' Pensions and Benefits), \$1.8 billion, or 14.9 per cent;

- Social Services, \$957 million, or 8.1 per cent;
- Advanced Education, \$818 million, or 6.9 per cent;
- Justice, \$559 million, or 4.7 per cent;
- Government Relations, \$467 million, or 4.0 per cent;
- Highways and Infrastructure, \$434 million, or 3.7 per cent;
- Agriculture, \$372 million, or 3.1 per cent;
- Debt Servicing, \$285 million, or 2.4 per cent; and,
- remaining ministries and agencies, \$1.2 billion, or 10.0 per cent.

## **COMPOSITION OF 2014-15 CORE GOVERNMENT EXPENSE**

### **By Ministry**



By classification, 2014-15 core government expense is allocated as:

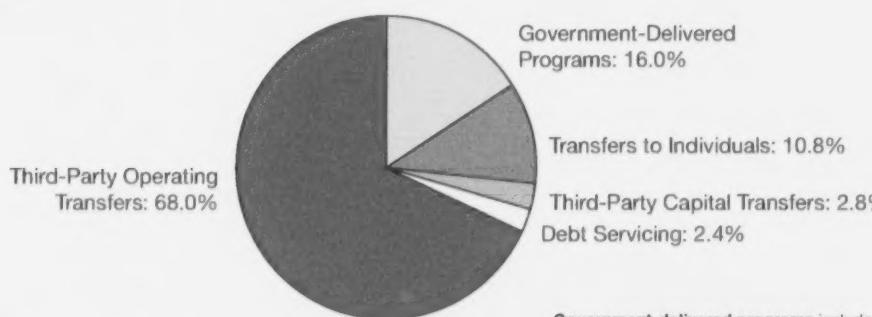
- Third-party operating transfers, \$8.0 billion, or 68.0 per cent;
- Government-delivered programs, \$1.9 billion, or 16.0 per cent;
- Transfers to individuals, \$1.3 billion, or 10.8 per cent;

- Third-party capital transfers, \$31 million, or 2.8 per cent; and,
- Debt servicing, \$285 million, or 2.4 per cent.

This allocation largely reflects a shift from debt-servicing costs (down 0.5 percentage points from the 2013-14 budget plan) to transfers to third parties for capital (up 0.4 percentage points).

## **COMPOSITION OF 2014-15 CORE GOVERNMENT EXPENSE**

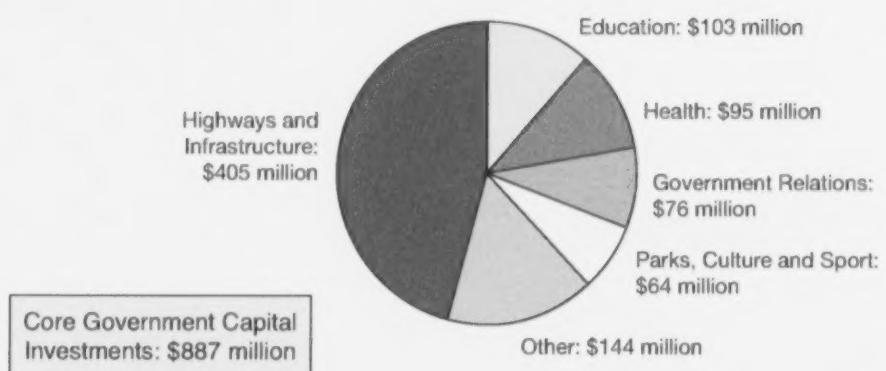
### **By Classification**



**Government-delivered programs** include salaries and benefits, goods and services, and amortization.

## 2014-15 CORE GOVERNMENT CAPITAL INVESTMENTS

By Ministry



## 2014-15 CORE GOVERNMENT CAPITAL INVESTMENTS

Core government capital investments in 2014-15 are planned at \$887 million, an increase of \$39 million, or 4.7 per cent, from the 2013-14 budget plan.

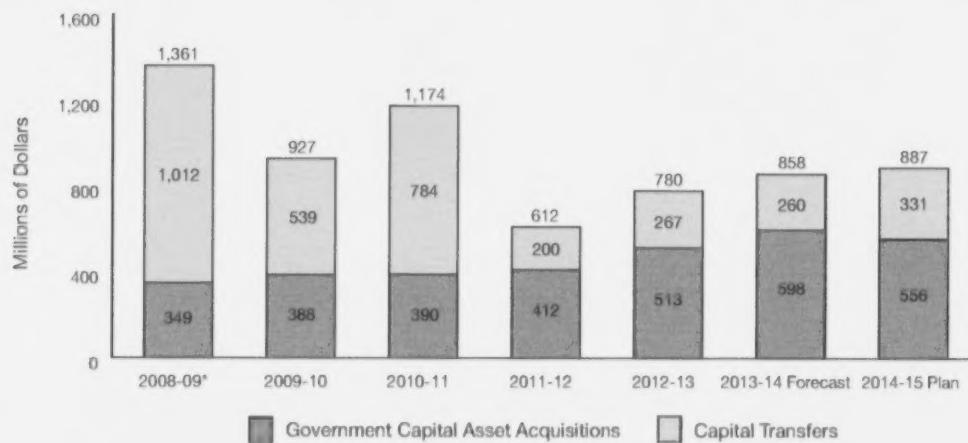
This year's capital investments include:

- \$331 million in capital grants to third parties (included in core government expense); and,
- \$556 million for government-owned infrastructure.

Including this year's \$887 million investment, core government capital investment totals \$6.6 billion since 2008-09. This includes \$3.4 billion in transfers to third parties for capital projects and \$3.2 billion of investments in government-owned infrastructure.

## CORE GOVERNMENT CAPITAL INVESTMENTS

2008-09 to 2014-15



\* Excludes \$154 million that was subsequently used by recipients for operations in 2009-10.

## RISKS TO THE CORE OPERATIONAL PLAN

The 2014-15 Core Operational Plan relies on a series of assumptions that impact Saskatchewan's economic performance, including Canadian, U.S. and global economic growth, the value of the Canadian dollar and commodity prices.

These factors are beyond the Government's control, yet they heavily influence Saskatchewan's fiscal performance and largest revenue sources, particularly non-renewable resources revenue and Corporation Income Tax.

Actual economic performance and non-renewable resource prices will undoubtedly vary from budget assumptions. As a result, revenue linked to these factors will vary from the budget plan. In recent years, this volatility has become more pronounced.

Recognizing that Saskatchewan is reliant on non-renewable resources and external influences, the underlying assumptions upon which the Core Operational Plan is derived incorporate a number of private sector forecasts in an attempt to minimize risk.

As the Core Operational Plan is developed, the degree of risk present in revenue forecasts is assessed and quantified in an attempt to ensure that in the event of revenue shocks, funding for government priorities will be available. This risk analysis continues throughout the fiscal year.

For 2014-15, it is estimated that:

- a US\$1 per barrel change in the average WTI oil price results in an estimated \$20 million change in oil royalties;

- a US\$50 per KCl tonne (C\$90 per K<sub>2</sub>O tonne) change in the average realized 2014 potash price results in an estimated \$109 million change in potash royalties; and,
- a 1 U.S. cent change in the average value of the Canadian dollar results in an estimated \$31 million change in non-renewable resources revenue.

## FOUR-YEAR CORE OPERATIONAL PLAN

*The Growth and Financial Security Act* requires a four-year financial plan that sets out the Government's plan for core government expense and revenue. The Act requires expense to balance with or be less than revenue in each year of the four-year plan.

Throughout the medium term, core government revenue is expected to exceed core government expense.

The outlook for core government revenue over the medium term is positive. Revenue is projected to increase by 2.5 per cent in 2015-16, followed by growth of 2.7 per cent and 3.0 per cent in the subsequent two years.

Tax revenue is projected to be the fastest-growing component of revenue growth over the 2014-15 to 2017-18 period. Saskatchewan's expanding economy and growing population are projected to result in annual tax revenue growth of 3.6 per cent on average, led by growth in income taxes and Provincial Sales Tax. Tax revenue is forecast to account for 53.0 per cent of core government revenue by 2017-18, up from 51.8 per cent in 2014-15.

## KEY MEDIUM-TERM NON-RENEWABLE RESOURCE FORECAST ASSUMPTIONS

	2014-15	2015-16	2016-17	2017-18
WTI Oil Price (US\$/barrel)	94.25	92.00	92.75	95.25
Light-Heavy Differential (% of WTI)	19.5	18.0	18.0	18.0
Oil Production (million barrels)	181.8	182.2	179.8	177.4
Potash Price (mine netback, US\$/KCl tonne) <sup>1</sup>	274	277	280	284
Potash Price (mine netback, C\$/K <sub>2</sub> O tonne) <sup>1</sup>	492	504	511	516
Potash Sales (million K <sub>2</sub> O tonnes) <sup>1</sup>	10.6	10.8	11.2	11.6
Canadian Dollar (US cents)	91.50	90.00	90.00	90.35

<sup>1</sup> Ministry of Finance calculations derived from calendar-year forecasts.

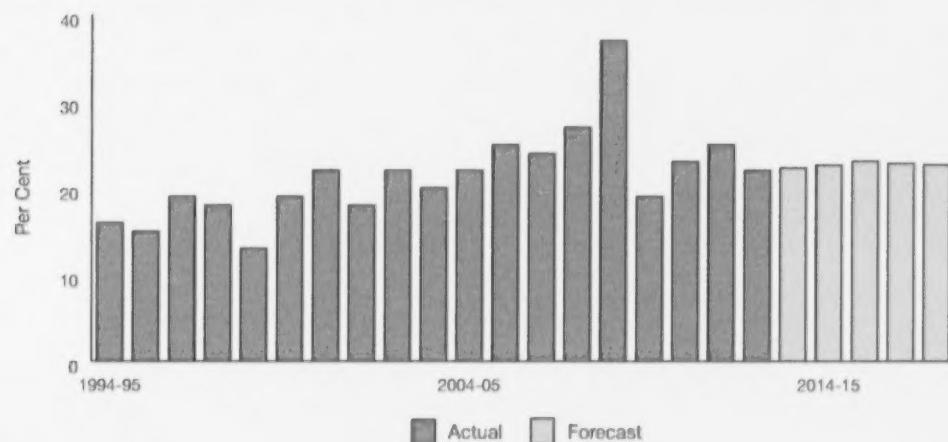
Forecast increases in oil, potash and other resource prices over the next four years are projected to translate into higher non-renewable resources revenue over the forecast horizon. Higher levels of potash and uranium production over the medium term will also boost revenue growth.

Non-renewable resources revenue is forecast to rise by an average 2.9 per cent per year and account for 22.8 per cent of core government revenue over the four-year period.

Other own sources of core government revenue, including transfers from Crown entities and all other revenue, are forecast to remain relatively flat over the medium term.

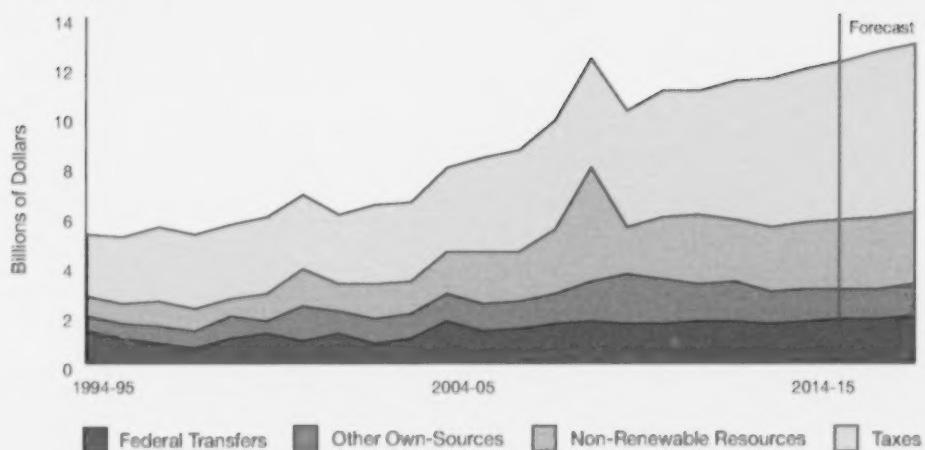
Federal contributions to core government operations are expected to increase by an annual average of 2.4 per cent over the forecast horizon, primarily due to legislated increases in the Canada Health Transfer and the Canada Social Transfer.

## NON-RENEWABLE RESOURCE REVENUE AS A SHARE OF CORE REVENUE



## CORE GOVERNMENT REVENUE

1994-95 to 2017-18



The four-year Core Operational Plan includes core government expense growth targets of 2.5 per cent in 2015-16 and beyond. While this target is slightly more than expense growth in 2014-15, it is significantly less than projected revenue growth over the forecast horizon, reflecting the Government's commitment to address funding priorities in a prudent and sustainable manner.

As a result, increases in core government net operations are planned for each year of the forecast period, increasing from \$105 million in 2014-15 to \$202 million in 2017-18.

As per *The Growth and Financial Security Act*, one-half of the annual net operations will be transferred to the Growth and Financial Security Fund. The other half will accrue to the Debt Retirement Fund.

## FOUR-YEAR CORE OPERATIONAL PLAN

(Millions of Dollars)	2014-15 Planned	2015-16 Target	2016-17 Target	2017-18 Target
Revenue	11,908.6	12,206.3	12,536.2	12,912.2
Expense	11,803.2	12,098.3	12,400.2	12,710.2
<b>Net Operations</b>	<b>105.4</b>	<b>108.0</b>	<b>136.0</b>	<b>202.0</b>

# CORE OPERATIONAL PLAN

## 2013-14 FINANCIAL UPDATE

As outlined in the 2013-14 Third Quarter Financial Report, the current 2013-14 Core Operational Plan forecast includes the following changes from the budget plan:

- a \$144 million decrease in core government revenue, primarily as a result of lower potash revenue;
- a \$63 million increase in core government operating expense, primarily increases for provincial disaster assistance, disability initiatives, the Emergency Flood Damage Reduction Program, highways winter maintenance and the Research and Development Tax Credit; and,
- a \$15 million decrease in third-party capital transfers, largely reflecting actual work completed to date for the purpose of accounting for school capital projects.

These changes, together with a \$135 million transfer from the Growth and Financial Security Fund (GFSF), are forecast to result in a \$7 million Core Operational Plan surplus in 2013-14.

The year-end balance in the GFSF is forecast to be \$531 million, with \$150 million in the growth component and \$381 million in the security component.

Core government general public debt is forecast to be \$3.8 billion on March 31, 2014, unchanged from last year.

### CORE OPERATIONAL PLAN 2013-14 FINANCIAL FORECASTS

(Millions of Dollars)	2013-14 Planned	1st Quarter Forecast	Mid-Year Projection	3rd Quarter Forecast	Change from Planned
Revenue	11,607.3	11,619.1	11,573.4	11,463.1	(144.2)
Operating Expense	11,267.9	11,311.5	11,290.0	11,330.9	63.0
<b>Ongoing Operations</b>	<b>339.4</b>	<b>307.6</b>	<b>283.4</b>	<b>132.2</b>	<b>(207.2)</b>
Capital Transfers	274.6	274.6	260.6	260.0	(14.6)
<b>Net Operations<sup>1</sup></b>	<b>64.8</b>	<b>33.0</b>	<b>22.8</b>	<b>(127.8)</b>	<b>(192.6)</b>
Net Transfer from (to) the GFSF	(32.4)	(16.5)	(11.4)	135.0	167.4
<b>Surplus<sup>2</sup></b>	<b>32.4</b>	<b>16.5</b>	<b>11.4</b>	<b>7.2</b>	<b>(25.2)</b>

<sup>1</sup> Calculated in accordance with The Growth and Financial Security Act for the purpose of the transfer to the Growth and Financial Security Fund.

<sup>2</sup> Calculated in accordance with The Growth and Financial Security Act.

# GROWTH AND FINANCIAL SECURITY FUND

The Growth and Financial Security Fund (GFSF) was established with the assent of *The Growth and Financial Security Act*.

The purpose of the GFSF is twofold:

- to assist in the achievement of the Government of Saskatchewan's long-term objectives by providing for financial security of the Government of Saskatchewan from year to year; and,
- to provide a source of funds for programs identified as promoting or enhancing the economic development of Saskatchewan.

Subsequently, transfers to the GFSF represent either:

- 50 per cent of any core government net operations for any fiscal year (required); or,
- subject to the approval of Treasury Board, the amount of significant, unexpected core government revenue received for the fiscal year, as determined by the minister (special transfer).

Transfers out of the GFSF may be made by the minister, subject to the approval of Treasury Board, with the objective of achieving the aforementioned two-fold purpose.

Beginning in 2013-14, the Fund was segmented into two components to reflect its dual purposes – (financial) security and growth (economic development). The growth component was allocated an opening balance of \$150 million. Future transfers to the GFSF will first accrue to the security component, as required, to maintain a balance of \$500 million, after which additional transfers will accrue to the growth component.

The planned 2014-15 year-end GFSF balance is \$584 million after a \$53 million contribution from core government net operations. The security and growth components are forecast to be \$434 million and \$150 million, respectively.

### GROWTH AND FINANCIAL SECURITY FUND FORECAST

(Millions of Dollars)	2013-14 Forecast	2014-15 Planned	2015-16 Target	2016-17 Target	2017-18 Target
<b>Opening Balance – Security</b>	516.3	381.3	434.0	488.0	500.0
Transfer in <sup>1</sup>	–	52.7	54.0	12.0	–
Transfer (out) <sup>2</sup>	(135.0)	–	–	–	–
<b>Net Transfer in (out)</b>	<b>(135.0)</b>	<b>52.7</b>	<b>54.0</b>	<b>12.0</b>	<b>–</b>
<b>Closing Balance – Security</b>	<b>381.3</b>	<b>434.0</b>	<b>488.0</b>	<b>500.0</b>	<b>500.0</b>
<b>Opening Balance – Growth</b>	<b>150.0</b>	<b>150.0</b>	<b>150.0</b>	<b>150.0</b>	<b>206.0</b>
Transfer in <sup>1</sup>	–	–	–	56.0	101.0
Transfer (out) <sup>2</sup>	–	–	–	–	–
<b>Net Transfer in (out)</b>	<b>–</b>	<b>–</b>	<b>–</b>	<b>56.0</b>	<b>101.0</b>
<b>Closing Balance – Growth</b>	<b>150.0</b>	<b>150.0</b>	<b>150.0</b>	<b>206.0</b>	<b>307.0</b>
<b>Closing Balance – Total</b>	<b>531.3</b>	<b>584.0</b>	<b>638.0</b>	<b>706.0</b>	<b>807.0</b>

<sup>1</sup> 50 per cent of the core government net operations surplus in accordance with Section 18(1) of The Growth and Financial Security Act.

<sup>2</sup> Transfers in accrue to the security component until it has a balance of \$500 million, upon which they accrue to the growth component.

Pursuant to Section 20 of The Growth and Financial Security Act.

# DEBT RETIREMENT FUND

The Debt Retirement Fund (DRF) was established with the assent of *The Growth and Financial Security Act*.

The DRF is an accounting of the Government of Saskatchewan's Core Operational Plan net operations that are allocated to the fund on or after April 1, 2008.

The purpose of the DRF is to assist in achieving the long-term objective of the Government of Saskatchewan in eliminating the debt.

Allocations to the DRF represent either:

- 50 per cent of any core government net operations for any fiscal year (required); or,
- a transfer made out of the Growth and Financial Security Fund by the minister, subject to the approval of Treasury Board, for the purpose of assisting in the long-term objective of eliminating the debt.

The planned DRF balance at the end of 2014-15 is \$3.3 billion.

## DEBT RETIREMENT FUND FORECAST

(Millions of Dollars)	2013-14 Forecast	2014-15 Planned	2015-16 Target	2016-17 Target	2017-18 Target
Opening Balance <sup>1</sup>	3,271.3	3,278.5	3,331.2	3,385.2	3,453.2
Core Operational Plan Surplus	7.2	52.7	54.0	68.0	101.0
<b>Closing Balance</b>	<b>3,278.5</b>	<b>3,331.2</b>	<b>3,385.2</b>	<b>3,453.2</b>	<b>3,554.2</b>

<sup>1</sup> 2013-14 opening balance reflects cumulative Core Operational Plan surpluses over the 2008-09 to 2012-13 period.

# 2014-15 BORROWING AND DEBT

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The General Revenue Fund (GRF) borrows for government and Crown corporations.

Public Debt as reported in the GRF is comprised of:

- Gross Debt – the amount of money owed to lenders; less
- Sinking Funds – the amount of money which has been set aside for the repayment of debt.

Public debt is discussed in this budget paper.

Crown corporations are responsible for the principal and interest payments on their debt. Crown corporation debt is incurred in the normal course of business, primarily for investment in infrastructure and business development initiatives which provide revenue streams to service the debt.

Crown corporation debt is divided into two components: Crown corporation general debt and Government business enterprise specific debt. This has been done to provide consistency with the way these amounts are segregated in the *Public Accounts*.

Government business enterprises are self-sufficient government organizations that have the financial and operating authority to sell goods and services

to individuals and organizations outside government as their principal activity. Amounts borrowed specifically for these enterprises are disclosed separately from other government debt, because they are expected to be repaid from cash flows generated by these business enterprises. In other words, this is debt incurred to support Crowns' business activities and it is supported by revenue from those Crown business activities.

All other Crown corporation debt is classified as Crown corporation general debt. This debt includes amounts that can be repaid from business activities of the Crown sector and amounts that can only be repaid with assistance from Government.

Crown corporation public debt is forecast to be \$436.7 million higher than estimated at March 31, 2014. In 2014-15, it is expected to increase by an additional \$776.9 million. The increases in both years are largely attributable to higher debt for the utility Crown corporations.

Government general public debt is forecast to remain unchanged at \$3.8 billion in 2013-14 and 2014-15.

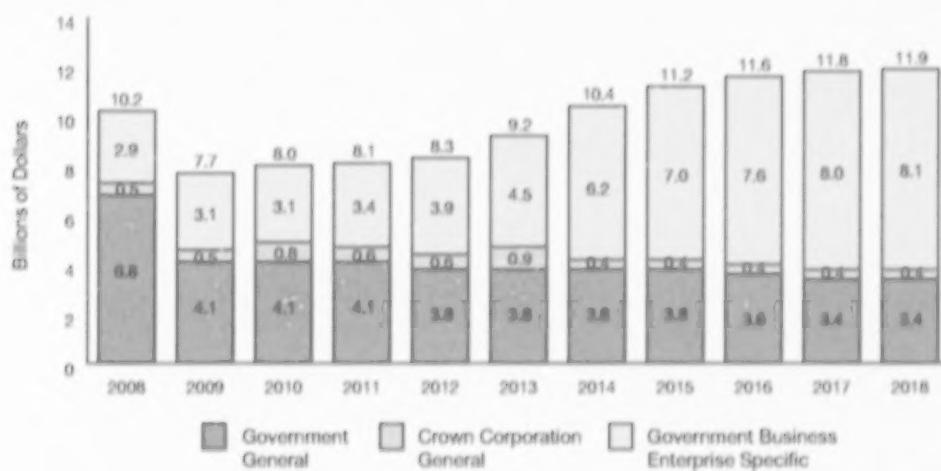
### **DEBT OF THE GENERAL REVENUE FUND**

**As at March 31**

(Millions of Dollars)	Estimated 2015	Forecast 2014	Estimated 2014	Actual 2013
<b>Government General</b>				
Gross Debt	4,601.8	4,889.8	4,866.3	5,025.5
Sinking Funds	797.0	1,085.0	1,061.5	1,220.7
<b>Government General Public Debt</b>				
	<b>3,804.8</b>	<b>3,804.8</b>	<b>3,804.8</b>	<b>3,804.8</b>
<b>Crown Corporation General</b>				
Gross Debt	457.0	460.7	755.4	927.2
Sinking Funds	48.8	43.3	42.9	40.7
<b>Crown Corporation General Public Debt</b>				
	<b>408.2</b>	<b>417.4</b>	<b>712.5</b>	<b>886.5</b>
<b>Government Business Enterprise Specific</b>				
Gross Debt	7,622.4	6,769.3	6,029.9	5,061.2
Sinking Funds	674.5	607.5	509.9	573.3
<b>Government Business Enterprise Specific</b>				
Public Debt	6,947.9	6,161.8	5,430.0	4,467.9
Public Debt	<b>11,160.9</b>	<b>10,384.0</b>	<b>9,947.3</b>	<b>9,179.2</b>
<b>Guaranteed Debt</b>				
	<b>255.1</b>	<b>209.3</b>	<b>179.9</b>	<b>132.0</b>

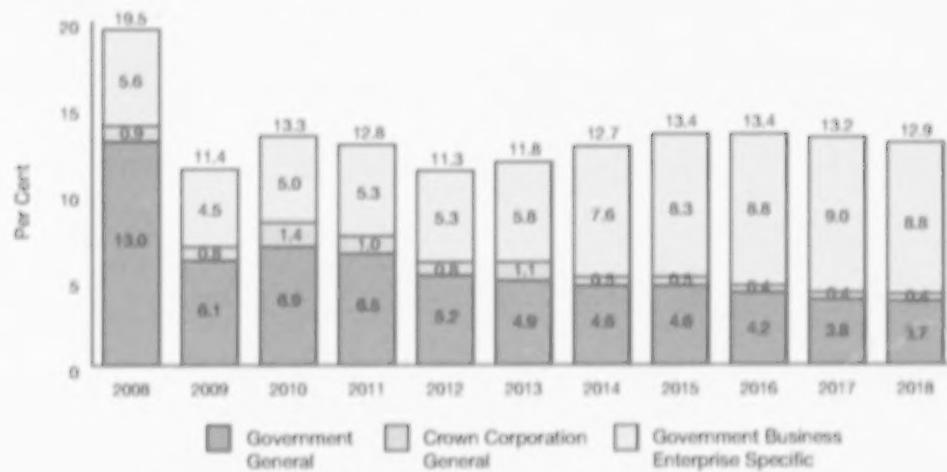
### **PUBLIC DEBT OF THE GENERAL REVENUE FUND**

**As at March 31**



### **GRF PUBLIC DEBT AS A % OF GDP**

**As at March 31**



### **GENERAL REVENUE FUND BORROWING**

The Province's 2014-15 borrowing requirements are estimated to be \$1,512.4 million, compared to forecast requirements of \$2,073.4 million in 2013-14.

Borrowing requirements for government in 2014-15, estimated to be \$550.0 million (2013-14 forecast: \$468.4 million), are for the purpose of refinancing maturing debt.

Borrowing requirements for Crown corporations in 2014-15, estimated to be \$962.4 million (2013-14 forecast: \$1,605.0 million), are primarily to assist with financing capital expenditures.

***Reconciliation of Surplus and  
Change in Government General Public Debt***

*The amount by which government general public debt will change may be higher or lower than the surplus reported under the accrual basis of accounting.*

*The difference between the surplus and the amount by which government general public debt will change is reconciled by:*

1. **Adjusting the surplus to a cash basis** to recognize the amount and timing of non-cash revenues and expenditures to determine the cash provided from operations;
2. **Adjusting for cash required for capital acquisitions;**
3. **Adding other cash sources or subtracting other cash requirements** to recognize the amount of cash inflows and outflows from loan, investment and other activities to determine the cash available to reduce debt; and,
4. **Adding changes in sinking funds** which will be used to repay government general public debt.

	Estimated 2014-15	Forecast 2013-14
	(\$ Millions)	
<b>Surplus (on Accrual Accounting Basis)</b>	52.7	7.2
1. Adjustment to Cash Basis	<u>185.0</u>	<u>130.5</u>
<b>Cash Provided by Operations</b>	237.7	137.7
2. Capital Acquisitions	(555.6)	(597.6)
3. Other Cash Sources		
• Sinking Fund Proceeds	347.1	245.7
• Change in Deposits Held	265.0	185.0
• Change in Cash Balance	22.4	214.0
• Other	<u>(28.6)</u>	<u>605.9</u>
	<u>(288.0)</u>	<u>(49.1)</u>
<b>Cash Available to Reduce Debt</b>	288.0	135.7
4. Change in Sinking Funds	<u>(288.0)</u>	<u>(135.7)</u>
<b>Decrease in Government General Public Debt</b>	<u>0.0</u>	<u>0.0</u>

## COST OF SERVICING DEBT

In addition to interest payments, debt servicing costs include all charges related to the gross debt, such as: the amortization of premiums, discounts, and commissions; and, gains or losses on foreign currency debt that result from a change in the value of the Canadian dollar.

The 2014-15 debt servicing cost estimates are based on 1.5 per cent short-term and 4.5 per cent long-term interest rates. A one percentage point increase in interest rates for a full year from levels assumed in the Budget would increase the estimated cost of servicing government debt in 2014-15 by approximately \$16.5 million.

## COST OF SERVICING DEBT

(Millions of Dollars)	Estimated 2014-15	Forecast 2013-14
Government General Debt	263.0	312.8
Crown Corporation General Debt	22.0	18.2
Government Business Enterprise Specific Debt	301.6	268.3
<b>Total Cost of Servicing Gross Debt</b>	<b>586.6</b>	<b>599.3</b>

# 2014-15 REVENUE INITIATIVES

The 2014-15 Budget makes two changes to the provincial income tax system in response to measures announced in the 2013-14 federal Budget related to the taxation of credit unions and the taxation of dividend income. The 2014-15 Budget also introduces a new levy on oil and natural gas wells, replacing many existing licensing fees and bringing Saskatchewan more in line with structures in place in Alberta and British Columbia. The reader is advised to contact the responsible ministries for specific details.

## TAXATION OF CREDIT UNIONS

Small businesses, including credit unions, generally pay federal and provincial income taxes at reduced rates on their first \$500,000 of taxable income, with income above this limit being taxed at the standard corporate income tax rates. In Saskatchewan, the small business tax rate is 2 per cent and the standard corporate tax rate is 12 per cent. The Government reduced the small business tax rate from 4.5 per cent to 2 per cent in 2011.

In addition to reduced tax rates for small businesses in general, the federal income tax system contains a *special tax reduction for credit unions* which generally allows the federal small business tax rate to be applied to income in excess of the small business income threshold. The 2013-14 federal Budget announced that this special tax reduction for credit unions will be phased out over five calendar years, starting in 2013. As a result, only the regular small business tax rules will apply to credit unions for federal tax purposes.

The Government of Saskatchewan has had a long-standing policy of providing a provincial income tax reduction for credit unions that parallels the federal reduction. By paralleling the federal tax reduction for credit unions, the Saskatchewan tax reduction for credit unions allows them to generally pay the provincial 2 per cent small business tax rate on all of their income rather than on only their first \$500,000 of income. Saskatchewan's credit unions have estimated their provincial tax savings from this measure to be over \$7 million per year.

In addition to this income tax benefit, Saskatchewan exempts credit unions from the provincial capital tax that applies to all other financial institutions, including banks. This exemption provides Saskatchewan credit unions with a further \$5 million per year in provincial tax savings.

The federal Budget announcement to alter the taxation of credit unions was made with no prior consultation or notice to provinces. The Government of Saskatchewan therefore had no opportunity to consider the implications of the federal announcement on its own fiscal plan for the 2013-14 fiscal year. However, Government recognized that Saskatchewan credit unions needed to know what the provincial tax rules would be for the 2013 taxation year and therefore announced on November 4, 2013, that the full provincial income tax reduction for credit unions would be maintained for the 2013 taxation year.

As part of the development of the 2014-15 Budget, Government was able to carefully assess the implications of the federal tax change on both the provincial tax system and on Saskatchewan credit unions. The Government was also able to consider the importance of Saskatchewan's credit unions to the provincial economy through their dominant role in the provision of financing to small and medium-sized businesses in Saskatchewan.

As a result of this assessment, the 2014-15 Budget announces that provincial legislation will be amended to maintain the special provincial income tax reduction for credit unions.

For further information on the taxation of credit unions, contact the Ministry of Finance at 306-787-6722.

## TAXATION OF DIVIDEND INCOME

Generally, income received by an individual from any source (employment, pension, interest) is subject to tax based on the federal and provincial marginal income tax rate structures. An exception to this general rule occurs for dividend income. Dividend income has already been taxed at the corporate level. Fully taxing it again at the personal level would result in double taxation.

The personal income tax system attempts to alleviate this double taxation by:

- "grossing-up" the amount of the dividend received (to reflect the pre-tax income of the corporation);
- levying personal income tax on this grossed-up amount; and,
- then deducting a Dividend Tax Credit (DTC) in recognition of the income tax already paid at the corporate level.

In its 2013-14 Budget, the federal government announced an adjustment to the taxation of non-eligible dividends (generally those received from small business corporations) beginning in 2014. These dividends are referred to as "non-eligible" because they are distributed to individuals from corporate income that was taxed at the small business rates rather than the standard corporate tax rates.

As a result of the linkage between the federal and provincial personal income tax systems, the federal change to the gross-up factor for non-eligible dividends will automatically apply for provincial income tax purposes and will result in a decline in the value of the provincial DTC. This is because the provincial DTC is calculated as a percentage of the value of the gross-up rather than as a percentage of the taxable dividend. The net effect of the federal change would increase provincial income taxes on this type of dividend income.

In order to maintain the current level of provincial tax on non-eligible dividends, Saskatchewan will amend provincial legislation to increase the statutory credit on the value of the gross-up in conjunction with the reduction in the federal gross-up factor. For the 2014 and subsequent taxation years, the DTC will be calculated as 22.29 per cent of the value of the dividend gross-up. The effective DTC rate on the grossed-up value of non-eligible dividends will now be 3.4 per cent.

For further information on the DTC, contact the Ministry of Finance at 306-787-6722.

## OIL AND NATURAL GAS WELL LEVY

The Government of Saskatchewan recognizes the importance of the oil and natural gas industry to the province. It is important for the Government to maintain a competitive, efficient and effective regulatory regime that encourages new investment while ensuring important health, safety and environmental outcomes.

Saskatchewan currently levies a number of different fees for regulatory functions such as well licensing, facility licensing and geophysical permits. These fees recover only about 20 per cent of the current regulatory costs. In contrast, British Columbia and Alberta have more efficient licensing processes with fees that recover 100 per cent of the cost of their regulatory functions.

Oil and gas companies have consistently supported sound regulatory oversight as essential to maintaining a healthy and robust industry in Saskatchewan. The Government has received a number of suggestions from industry with regard to simplifications and efficiencies that would improve the Saskatchewan licensing system. Regulatory inefficiencies impose indirect costs for the industry through longer wait times for things such as licence approvals, slower well plan approvals, and less access to field staff for approval of applications to reclassify a well.

In reviewing service levels provided to industry on licensing and regulatory oversight, the Government has determined that improvements and enhancements are required. The 2014-15 Budget therefore announces that Saskatchewan will replace many of its existing licensing fees with a single levy and a single window for service, as well as moving to a model of cost recovery whereby industry will contribute 90 per cent of total regulatory function costs. This change will eliminate over 20,000 transactions per year, representing a major improvement in efficiency.

The new regulatory regime will bring Saskatchewan more into line with the structures in place in Alberta and British Columbia. This will allow Saskatchewan to expand regulatory capacity and add new regulatory services, including quicker licensing approvals, enhanced air pollutant monitoring and enforcement, and enhanced well and facility operations monitoring and enforcement.

For further information on the new oil and gas well levy, contact the Ministry of the Economy at 306-787-2592.

# SASKATCHEWAN'S TAX EXPENDITURES

## INTRODUCTION

Although the primary purpose of taxation is to raise revenue, governments also attain some of their social and economic goals by reducing the taxes paid by certain taxpayers. These reductions are commonly called "tax expenditures" and include such measures as exemptions, deductions, tax credits, preferential tax rates or deferrals. Each provides special or preferential treatment to certain taxpayers or to certain types of activity. Taken together, they provide assistance to a variety of individuals and businesses, including families, farmers, senior citizens and small businesses.

While tax expenditures are usually absorbed in the overall revenue estimates and are not presented in the same way as direct spending programs, they reduce the amount of revenue generated by a government and they affect a government's fiscal position in the same way as direct expenditures.

## RATIONALE FOR TAX EXPENDITURES

Tax expenditures can achieve a number of objectives, such as enhancing the fairness of the tax system or promoting certain types of economic activity. In pursuing these objectives, some tax expenditures have become fundamental elements of the tax system.

Saskatchewan's sales tax does not apply to certain basic items such as food, residential natural gas, residential electricity, children's clothing and reading materials, thereby reducing the taxes paid by families consuming these basic items. This treatment is in contrast to the federal Goods and Services Tax (GST)

and the sales taxes of provinces that have harmonized their sales taxes with the GST, since those taxes apply to a much broader range of goods and services purchased by families.

The Province's Fuel Tax exemption provides tax-free treatment to farm-use diesel fuel, through a fuel-colouring program, and a partial tax exemption for farm-use gasoline when purchased in bulk.

Saskatchewan's personal income tax system applies provincial marginal tax rates directly to taxable income as defined for federal income tax purposes. As a result, deductions that contribute to the federal determination of taxable income, such as the deduction for Registered Retirement Savings Plan contributions, also affect Saskatchewan income tax revenue. The impacts of several of these deductions are estimated in this paper.

In addition, Saskatchewan's personal income tax system has distinct provincial non-refundable income tax credits that recognize the personal circumstances of the taxpayer, including family-based credits, disability-related credits and educational credits. This paper also provides estimates of the revenue impacts of several of these provincial non-refundable tax credits.

Saskatchewan also delivers the Graduate Retention Program, which rebates up to \$20,000 in tuition fees to post-secondary graduates, through the income tax system. Tuition fee rebates are paid out over a seven-year instalment period and are based on an individual's actual tuition fees, subject to certain maximums for different programs of study. Tuition

fee rebates are paid out in the form of reduced or refunded Saskatchewan income taxes. The program is expected to provide \$55 million in tax reductions and a further \$27 million in tax refunds, for a total of \$82 million in program benefits this year.

To improve tax competitiveness, Saskatchewan levies a lower income tax rate on small businesses and a special income tax rate on manufacturing and processing (M&P) profits. Saskatchewan also provides a refundable Investment Tax Credit (ITC) to assist M&P companies that invest in qualifying new or used M&P assets for use in Saskatchewan.

### **ASSOCIATED COSTS**

While tax expenditures serve important social and economic objectives, the introduction of any tax expenditure results in associated costs. These costs take several forms.

- First, there is the cost of forgone revenue. Tax expenditures result in the reduction of revenue collected and have a significant impact on a government's financial position.
- Second, tax expenditures may add to the complexity of the tax system, leading to increased administrative effort by both taxpayers and governments.
- Third, tax expenditures may create distortions in consumer and other economic behaviour. For example, the exemption for restaurant meals and snack foods provides preferential treatment for this category of consumer expenditure.
- Finally, tax expenditures may create increased compliance costs for both businesses and consumers.

### **GOVERNMENT OF CANADA TAX EXPENDITURES**

The federal government produces a detailed presentation on tax expenditures that are part of the federal tax system. Since Saskatchewan's personal and corporate income taxes are based upon the federal definition of taxable income, many of the federal tax expenditures have an impact on Saskatchewan's revenue. Readers interested in examining the federal government's presentation of tax expenditures are invited to contact the Finance Canada Distribution Centre in Ottawa or visit the website [www.fin.gc.ca](http://www.fin.gc.ca) (and click on "Publications & Reports").

### **2014 SASKATCHEWAN TAX EXPENDITURES**

The following tables provide estimates of the major tax expenditures of the Government of Saskatchewan in 2014, calculated using tax collection data and Statistics Canada data. Included in these estimates is the impact of indexing the personal income tax system by 0.9 per cent for 2014.

**2014 Government of Saskatchewan  
Tax Expenditure Accounts  
(Value of Tax Expenditures in Millions of Dollars)**

**Sales Tax**

**Exemptions**

1. Children's clothing and footwear .....	11.7
2. Prescription drugs .....	33.3
3. Electricity .....	43.9
4. Farm machinery and repair parts .....	83.5
5. Fertilizer, pesticide and seed .....	137.5
6. Food	
– Restaurant meals and snack foods .....	77.1
– Basic groceries .....	126.7
7. Natural gas .....	23.6
8. Reading materials .....	8.8
9. Services	
– Construction .....	461.6
– Other .....	34.1
10. Used goods – exemption amounts .....	0.2
11. Light used vehicles .....	69.3
12. Direct agents .....	23.4
13. Eligible energy efficient appliances, furnaces and boilers .....	3.1
14. Toll-free telephone services .....	0.3
15. Municipal fire trucks .....	0.1
16. Mineral exploration equipment .....	0.1

**Other**

1. Saskatchewan Low-Income Tax Credit .....	86.5
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**Fuel Tax**

1. Exemption for farm activity .....	115.3
2. Exemption for heating fuels .....	28.9
3. Exemption for primary producers .....	1.7

**Personal Income Tax**

**Deductions from Income**

1. Registered Pension Plan contributions .....	106.3
2. Registered Retirement Savings Plan contributions .....	177.0
3. Annual union, professional or like dues .....	20.1
4. Child care expenses .....	14.2
5. Moving expenses .....	2.8
6. Carrying charges .....	15.5
7. Allowable employment expenses .....	17.3
8. \$800,000 capital gains deduction .....	76.6

**Saskatchewan Non-Refundable Tax Credits**

1. Basic personal tax credit .....	1,003.4
2. Spousal tax credit .....	49.7
3. Equivalent-to-spouse tax credit .....	20.2
4. Age tax credit.....	40.6
5. Supplement to the age tax credit.....	12.0
6. Dependent child tax credit .....	84.6
7. Canada Pension Plan contributions tax credit.....	83.5
8. Employment Insurance premiums tax credit .....	28.4
9. Pension income tax credit .....	12.7
10. Tuition and education tax credit.....	36.2
11. Student loan interest tax credit.....	1.2
12. Disability tax credit.....	15.8
13. Caregiver tax credit.....	2.4
14. Medical expenses tax credit .....	28.7
15. Charitable contributions tax credit .....	55.7
16. First-time homebuyers tax credit .....	6.0

**Other Saskatchewan Tax Measures**

1. Labour-sponsored Venture Capital Tax Credit.....	16.0
2. Mineral Exploration Tax Credit.....	0.5
3. Employees' Tool Tax Credit .....	1.0
4. Political Contributions Tax Credit.....	1.3
5. Graduate Retention Program Tax Credit.....	55.0

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**Corporation Income Tax**

1. Lower tax rate for small business.....	406.9
2. Manufacturing and Processing Profits Tax Reduction.....	15.0
3. Investment Tax Credit for Manufacturing and Processing.....	45.0
4. Research and Development Tax Credit.....	5.5

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# 2014 INTERCITY COMPARISON OF TAXES, UTILITIES AND HOUSING

## INTRODUCTION

A number of factors contribute to the quality of life enjoyed by individuals and families in Saskatchewan and across Canada. For example, access to excellent health care, education and social services is a key part of the overall quality of life.

Other important factors that affect quality of life are the level of taxation, the cost of utilities and auto insurance and household costs for rent and mortgages.

Calculating the combined cost of provincial taxes, utilities and housing is a reliable way to compare the attractiveness of living in different parts of Canada.

For the purposes of such a comparison, the total cost of such taxes, utilities and housing for representative families living in Regina has been compared with the costs those families would face in other major cities across the country.

The provincial taxes, utilities and housing costs associated with the following family characteristics and income levels have been calculated to provide a representative comparison:

- a single person, living in rental accommodation, with an annual income of \$25,000;
- a family of two adults and two dependent children, owning its own home, with an annual family income of \$50,000; and,
- a family of two adults and two dependent children, owning its own home, with an annual family income of \$75,000.

## PERSONAL INCOME TAX REDUCTIONS SINCE 2007

Significant personal income tax reductions have been introduced since 2007, resulting in almost 112,000 Saskatchewan residents no longer paying provincial income tax. In total, \$479 million in tax savings are being provided to Saskatchewan residents in 2014.

## VALUE OF TAX REDUCTIONS AND ENHANCED BENEFITS

### 2014 TAXATION YEAR

	Millions of Dollars
2011 Personal Income Tax Exemption Enhancements	60
2008 Personal Income Tax Exemption Enhancements	246
Low-Income Tax Credit Enhancement	46
Indexation for the 2008 to 2014 Taxation Years	108
Other Measures*	19
<b>Total Tax Reductions and Enhanced Benefits Since 2007</b>	<b>479</b>

\* Includes the Active Families Benefit, enhancements to the disability-related tax credit amounts and the First-Time Homebuyers Tax Credit.

## **SASKATCHEWAN'S RANKING FOR 2014**

In 2014, Saskatchewan individuals and families pay total provincial taxes that are very competitive with those paid in other Canadian cities, with a consistent ranking of second lowest in Canada for all three representative family situations.

Regina also ranks favourably with other cities in Canada when comparing provincial taxes and utilities. For all three representative family situations, Regina ranks as having the lowest overall combined taxes and utilities of the ten cities surveyed.

When the combined taxes, utilities and housing costs of the representative families are considered, Regina also compares very favourably with other Canadian cities.

## 2014 Intercity Comparison of Taxes, Utilities and Housing

Single Person at \$25,000 Total Income

(Values in Dollars)

	Vancouver	Calgary	Regina	Winnipeg	Toronto	Montréal	Saint John	Halifax	Charlottetown	St. John's
<i>Provincial Taxes and Health Premiums</i>										
Provincial Income Tax	497	568	890	1,548	697	1,062	1,016	1,317	1,544	1,146
Tax Credits and Rebates	(116)	0	(238)	(700)	(578)	(940)	0	(256)	(100)	0
Health Premiums	307	0	0	0	300	593	0	0	0	0
Retail Sales Tax	408	0	267	472	664	838	675	802	760	687
Gasoline Tax	322	90	150	140	147	167	107	155	158	165
Total Provincial Taxes and Health Premiums	1,418	658	1,060	1,460	1,230	1,720	1,798	2,019	2,362	1,998
<i>Household Utility Costs</i>										
Electricity	370	730	753	410	801	395	600	792	934	695
Telephone	352	347	258	314	341	341	329	342	340	329
Auto Insurance	1,584	2,081	1,061	1,004	5,266	1,530	1,741	1,820	1,678	2,768
Total Household Utility Costs	2,306	3,158	2,072	1,728	6,408	2,266	2,670	2,954	2,952	3,792
<b>Total Taxes and Utilities</b>	<b>3,724</b>	<b>3,816</b>	<b>3,141</b>	<b>3,188</b>	<b>7,638</b>	<b>3,986</b>	<b>4,468</b>	<b>4,973</b>	<b>5,314</b>	<b>5,790</b>
<i>Housing Costs</i>										
Rent	12,060	12,480	10,500	9,000	12,384	7,812	6,984	9,420	7,788	8,868
<b>Total of Taxes, Utilities and Housing</b>	<b>15,784</b>	<b>16,296</b>	<b>13,641</b>	<b>12,188</b>	<b>20,022</b>	<b>11,798</b>	<b>11,452</b>	<b>14,393</b>	<b>13,102</b>	<b>14,658</b>

**2014 Intercity Comparison of Taxes, Utilities and Housing  
Family at \$50,000 Total Income  
(Values in Dollars)**

	Vancouver	Calgary	Regina	Winnipeg	Toronto	Montréal	Saint John	Halifax	Charlottetown	St. John's
<i>Provincial Taxes and Health Premiums</i>										
<i>Provincial</i>										
Income Tax	892	955	166	2,192	174	1,243	2,127	2,396	2,795	2,062
Tax Credits and Rebates	(111)	(931)	(345)	(700)	(729)	(3,901)	0	0	(200)	0
Active Families Benefit	(51)	0	(300)	(109)	(107)	0	0	(88)	0	0
Health Premiums	1,662	0	0	0	300	1,186	0	0	0	0
Retail Sales Tax	1,195	0	787	1,369	1,922	2,420	1,950	2,315	2,193	1,950
Gasoline Tax	644	180	300	280	294	334	214	310	316	330
<i>Total Provincial Taxes and Health Premiums</i>	<b>4,231</b>	<b>204</b>	<b>608</b>	<b>3,032</b>	<b>1,854</b>	<b>1,282</b>	<b>4,291</b>	<b>4,933</b>	<b>5,104</b>	<b>4,342</b>
<i>Household Utility Costs</i>										
Home Heating	980	826	838	852	909	1,413	2,363	2,152	2,692	2,589
Electricity	642	1,180	1,140	658	1,135	584	918	1,294	1,288	1,085
Telephone	352	347	258	314	341	341	329	342	340	329
Auto Insurance	1,584	2,081	1,061	1,004	5,266	1,530	1,741	1,820	1,678	2,768
<i>Total Household Utility Costs</i>	<b>3,558</b>	<b>4,434</b>	<b>3,297</b>	<b>2,828</b>	<b>7,651</b>	<b>3,868</b>	<b>5,351</b>	<b>5,608</b>	<b>5,908</b>	<b>6,771</b>
<b>Total Taxes and Utilities</b>	<b>7,789</b>	<b>4,638</b>	<b>3,905</b>	<b>5,880</b>	<b>9,505</b>	<b>5,150</b>	<b>9,642</b>	<b>10,541</b>	<b>11,102</b>	<b>11,113</b>
<i>Housing Costs</i>										
Mortgage Costs	24,583	13,576	9,816	8,957	17,139	8,439	5,137	8,722	5,046	8,634
Net Property Taxes	3,594	2,516	2,597	3,127	3,029	3,083	2,701	2,390	2,600	1,986
<i>Total Housing Costs</i>	<b>28,177</b>	<b>16,092</b>	<b>12,413</b>	<b>12,084</b>	<b>20,168</b>	<b>11,522</b>	<b>7,838</b>	<b>11,112</b>	<b>7,646</b>	<b>10,620</b>
<b>Total of Taxes, Utilities and Housing</b>	<b>35,966</b>	<b>20,730</b>	<b>16,318</b>	<b>17,944</b>	<b>29,673</b>	<b>16,672</b>	<b>17,480</b>	<b>21,653</b>	<b>18,748</b>	<b>21,733</b>

**2014 Intercity Comparison of Taxes, Utilities and Housing  
Family at \$75,000 Total Income  
(Values in Dollars)**

	Vancouver	Calgary	Regina	Winnipeg	Toronto	Montréal	Saint John	Halifax	Charlottetown	St. John's
<i>Provincial Taxes and Health Premiums</i>										
<i>Provincial</i>										
Income Tax	2,470	3,165	2,762	5,185	2,358	5,505	4,966	5,367	5,598	4,371
Tax Credits and Rebates	0	0	0	(700)	0	(2,328)	0	0	0	0
Active Families Benefit	(51)	0	(300)	(109)	(107)	0	0	(88)	0	0
Health Premiums	1,662	0	0	0	750	1,186	0	0	0	0
Retail Sales Tax	1,700	0	1,112	1,917	2,679	3,370	2,713	3,222	3,052	2,713
Gasoline Tax	644	180	300	280	294	334	214	310	316	300
Total Provincial Taxes and Health Premiums	6,425	3,345	3,874	6,573	5,974	8,067	7,893	8,811	8,966	7,414
<i>Household Utility Costs</i>										
Home Heating	980	826	836	852	909	1,413	2,363	2,152	2,692	2,589
Electricity	642	1,180	1,140	658	1,135	584	918	1,294	1,288	1,085
Telephone	352	347	258	314	341	341	329	342	340	329
Auto Insurance	1,584	2,081	1,061	1,004	5,266	1,530	1,741	1,820	1,678	2,768
Total Household Utility Costs	3,558	4,434	3,297	2,828	7,651	3,868	5,351	5,608	5,998	6,771
<b>Total Taxes and Utilities</b>	<b>9,983</b>	<b>7,779</b>	<b>7,171</b>	<b>9,401</b>	<b>13,625</b>	<b>11,935</b>	<b>13,244</b>	<b>14,419</b>	<b>14,964</b>	<b>14,185</b>
<i>Housing Costs</i>										
Mortgage Costs	24,583	13,576	9,816	8,957	17,139	8,439	5,137	8,722	5,046	8,634
Net Property Taxes	3,594	2,516	2,597	3,127	3,029	3,083	2,701	2,390	2,600	1,986
Total Housing Costs	28,177	16,092	12,413	12,084	20,168	11,522	7,838	11,112	7,646	10,620
<b>Total of Taxes, Utilities and Housing</b>	<b>38,160</b>	<b>23,871</b>	<b>19,584</b>	<b>21,485</b>	<b>33,793</b>	<b>23,457</b>	<b>21,082</b>	<b>25,531</b>	<b>22,610</b>	<b>24,805</b>

## **TAXES, UTILITIES AND HOUSING – NOTES**

Tax estimates are calculated for the 2014 calendar year using known changes as of March 3, 2014. Household charges for the basic utility services (electricity, home heating, telephone and auto insurance) represent a cost comparison of the actual 'known' utility rates for the 2013 calendar year. This methodology has been chosen due to the uncertainty of attempting to forecast utility rates for the coming year. The utility figures exclude federal Goods and Services Tax, provincial sales tax and municipal taxes and surcharges.

**Provincial Income Tax** is calculated for an individual with \$25,000 and two families with \$50,000 and \$75,000 income respectively. It is assumed that family income is earned by both spouses at a 60 per cent to 40 per cent ratio and that the families each claim \$3,000 in child care expenses for two dependent children (ages 6 and 12). Personal non-refundable credits used include the Canada Pension Plan/Québec Pension Plan and Employment Insurance contribution credits. Gross Québec Personal Income Tax has been reduced by the Québec Child Care Expense Tax Credit and by the 16.5 per cent abatement from federal income tax.

**Tax Credits and Rebates** refer to refundable provincial income tax credits and rebates designed to reduce the impact of retail sales tax, rental payments and property taxes (those property tax rebate plans administered through provincial income tax systems).

**Active Families Benefit** refers to the Saskatchewan refundable income tax credit that rebates up to \$150 per child annually for cultural, recreational and sports activities fees for children less than 18 years of age. Ontario provides a refundable income tax credit in support of cultural, recreational and sports activities fees for children less than 16 years of age. British Columbia, Manitoba and Nova Scotia provide non-refundable children's fitness tax credits.

**Health Premiums** are annual premiums for hospital insurance and medical services.

**Retail Sales Tax** is based upon average family expenditure baskets at the total income levels from the *Survey of Family Expenditures in 2010* (Statistics Canada). The sales tax base in each province was identified from the enacting legislation, with total expenditures adjusted to reflect Saskatchewan consumption patterns. The Provincial Sales Tax in each province was then estimated based on taxable expenditures.

**Gasoline Tax** is based on annual consumption of 1,000 litres by a single person, and 2,000 litres for each of the families. Figures include charges levied by transit commissions as well as carbon taxes applied to the purchase of gasoline.

**Home Heating** charges are based on an annual consumption level of 2,800 m<sup>3</sup> of natural gas. For Charlottetown and St. John's, the figures represent the BTU equivalent consumption of fuel oil.

**Electricity** charges are based on an annual consumption level of 4,584 kWh for the renter and 8,100 kWh for the homeowners.

**Telephone** charges are the basic service rates for individual residences.

**Auto Insurance** is based on a composite index developed by SGI modelled after the index developed by the Consumers' Association of Canada. The index is based on the actual insurance rates quoted for what the driver would pay in each jurisdiction if they had the same car, same coverage, same claims history and driving record at a consistent point in time. The Consumers' Association of Canada developed 34 profiles to create this index. The impact of "Good Driver" discounts/rebates has been factored in for all applicable jurisdictions.

**Rent** is based on average one-bedroom apartment rents for each metropolitan area, from the Canada Mortgage and Housing Corporation's *Rental Market Report*, October 2013.

**Mortgage Costs** are based on average home prices for a detached bungalow, from the Royal LePage Third Quarter 2013 Survey of Canadian House Prices, with one-half of the home price being financed over 25 years at a one-year closed mortgage rate of 3.25 per cent.

**Net Property Taxes** for most cities are based on the estimated taxes for a sample detached bungalow from the City of Calgary 2012 Residential Property Taxes and Utility Charges Survey, with the exceptions of those cities not captured by the Calgary survey:

- Charlottetown's property tax estimate is based on the average of detached bungalows in that city as determined from the Royal LePage Survey of Canadian House Prices; and,
- Property tax estimates for Montréal and Saint John are based on the City of Edmonton 2010 Residential Property Taxes and Utility Charges Survey.

All provincial, municipal, education and library property taxes are included in the property tax figures. Property tax credit programs administered by municipalities on property tax notices have been deducted from the property tax figures to arrive at the net property tax amounts.



GOVERNMENT OF SASKATCHEWAN

**14-15**

CORE OPERATIONAL PLAN FINANCIAL TABLES

# GOVERNMENT OF SASKATCHEWAN

## *Core Operational Plan*

	(thousands of dollars)		
	Planned 2014-15	Forecast 2013-14	Planned 2013-14
Revenue .....	11,908,600	11,463,100	11,607,300
Operating Expense .....	(11,471,820)	(11,330,858)	(11,267,922)
<b>Contribution from Ongoing Operations</b>	<b>436,780</b>	<b>132,242</b>	<b>339,378</b>
Capital Transfers.....	(331,380)	(259,996)	(274,606)
<b>Net Operations</b>	<b>105,400</b>	<b>(127,754)</b>	<b>64,772</b>

# GOVERNMENT OF SASKATCHEWAN

## *Change in Net Debt*

	(thousands of dollars)		
	Planned 2014-15	Forecast 2013-14	Planned 2013-14
Net Operations.....	105,400	(127,754)	64,772
Transfer (to) from the Growth and Financial Security Fund ....	(52,700)	135,000	(32,386)
Acquisition of Capital Assets.....	(555,555)	(597,554)	(572,894)
Amortization of Capital Assets (Gross) .....	213,162	199,778	203,304
Disposal of Agricultural Land (Book Value).....	2,200	3,400	5,700
<b>Increase in Net Debt</b>	<b>(287,493)</b>	<b>(387,130)</b>	<b>(331,504)</b>
Net Debt, Beginning of Year .....	(4,212,834)	(3,825,704)	(3,825,704)
<b>Net Debt, End of Year</b>	<b>(4,500,327)</b>	<b>(4,212,834)</b>	<b>(4,157,208)</b>

<sup>1</sup> Net debt of the General Revenue Fund at March 31, 2013, as reported in the 2012-13 Public Accounts.

# GOVERNMENT OF SASKATCHEWAN

*Revenue*

	(thousands of dollars)		
	Planned 2014-15	Forecast 2013-14	Planned 2013-14
<b>Taxes</b>			
Corporation Income.....	949,900	1,016,400	986,800
Fuel .....	532,400	513,400	526,100
Individual Income .....	2,633,400	2,462,000	2,445,500
Provincial Sales.....	1,405,800	1,341,400	1,401,400
Tobacco.....	285,300	290,300	295,300
Other .....	361,900	352,000	336,500
Taxes	6,168,700	5,975,500	5,991,600
<b>Non-Renewable Resources</b>			
Crown Land Sales.....	99,200	106,200	111,400
Natural Gas.....	16,500	15,900	9,600
Oil.....	1,564,100	1,522,800	1,441,200
Potash .....	397,000	340,800	519,900
Resource Surcharge .....	449,100	463,800	488,800
Other .....	168,500	102,400	99,700
Non-Renewable Resources	2,694,400	2,551,900	2,670,600
<b>Transfers from Crown Entities</b>			
Crown Investments Corporation of Saskatchewan.....	150,000	180,000	180,000
– Special Dividend .....	56,000	19,400	16,600
Saskatchewan Liquor and Gaming Authority.....	491,800	474,300	491,800
Other Enterprises and Funds.....	56,900	58,800	60,300
Transfers from Crown Entities	754,700	732,500	748,700
<b>Other Revenue</b>			
Investment Income.....	58,700	91,900	89,400
Motor Vehicle Fees .....	199,700	193,300	183,300
Other Fees and Charges .....	164,300	166,700	178,400
Miscellaneous .....	120,000	123,700	116,900
Other Revenue	542,700	575,600	568,000
<b>Own-Source Revenue</b>	10,160,500	9,835,500	9,978,900
<b>Transfers from the Government of Canada</b>			
Canada Health Transfer.....	1,011,600	960,300	959,200
Canada Social Transfer .....	398,200	388,900	377,900
Other .....	338,300	278,400	291,300
<b>Transfers from the Government of Canada</b>	1,748,100	1,627,600	1,628,400
<b>Revenue</b>	11,908,600	11,463,100	11,607,300

# GOVERNMENT OF SASKATCHEWAN

## *Expense*

	(thousands of dollars)				
	Planned Operating Expense 2014-15	Planned Capital Transfers 2014-15	Planned 2014-15	Forecast 2013-14	Planned 2013-14
<b>Ministries and Agencies</b>					
Advanced Education .....	785,195	32,600	817,795	783,314	788,614
Agriculture .....	370,630	1,000	371,630	402,785	406,860
Central Services .....	34,844	—	34,844	34,904	35,303
Economy .....	271,559	—	271,559	272,795	274,234
Education .....	1,335,580	82,189	1,417,769	1,379,473	1,383,499
– Teachers' Pensions and Benefits .....	340,085	—	340,085	313,977	321,944
Environment .....	164,146	—	164,146	161,696	163,365
Executive Council .....	17,166	—	17,166	17,873	18,051
Finance .....	68,792	—	68,792	85,250	68,788
– Public Service Pensions and Benefits .....	301,365	—	301,365	293,453	291,076
Finance Debt Servicing .....	285,000	—	285,000	331,000	340,000
Government Relations .....	392,547	74,111	466,658	527,657	477,309
Health .....	4,934,401	51,115	4,985,516	4,793,661	4,841,661
Highways and Infrastructure .....	402,866	31,388	434,254	431,936	423,336
Innovation Saskatchewan .....	11,590	—	11,590	27,726	28,006
Justice .....	555,269	3,509	558,778	541,975	541,975
Labour Relations and Workplace Safety .....	18,682	—	18,682	17,853	18,440
Parks, Culture and Sport .....	95,968	50,568	146,536	102,392	104,808
Public Service Commission .....	36,176	—	36,176	35,372	35,714
Saskatchewan Research Council .....	20,343	—	20,343	19,743	19,743
SaskBuilds Corporation .....	12,075	—	12,075	8,217	8,300
Social Services .....	951,644	4,900	956,544	930,195	890,695
Water Security Agency .....	17,544	—	17,544	32,480	15,480
<b>Legislative Assembly and its Officers</b>					
Advocate for Children and Youth .....	2,703	—	2,703	2,456	2,195
Chief Electoral Officer .....	4,605	—	4,605	3,500	3,800
Conflict of Interest Commissioner .....	150	—	150	148	148
Information and Privacy Commissioner .....	1,147	—	1,147	1,101	1,116
Legislative Assembly .....	27,466	—	27,466	26,111	26,257
Ombudsman .....	3,530	—	3,530	3,354	3,354
Provincial Auditor .....	8,752	—	8,752	8,457	8,457
<b>Expense</b>	<b>11,471,820</b>	<b>331,380</b>	<b>11,803,200</b>	<b>11,590,854</b>	<b>11,542,528</b>

# GOVERNMENT OF SASKATCHEWAN

*Expense by Theme*

	(thousands of dollars)						
	Appropriation 2014-15	Capital Asset Acquisitions	Remediation of Contaminated Sites	Amortization of Capital Assets	Planned Expense 2014-15	Forecast Expense 2013-14	Planned Expense 2013-14
<b>Theme</b>							
Agriculture .....	370,755	(1,500)	–	2,375	371,630	402,785	406,860
Community Development .....	497,934	–	–	6,469	504,403	470,281	466,359
Debt Charges .....	285,000	–	–	–	285,000	331,000	340,000
Economic Development .....	227,775	(7,860)	(5,300)	3,013	217,628	247,918	231,184
Education .....	2,715,932	(21,133)	–	1,410	2,696,209	2,600,020	2,618,503
Environment and Natural Resources .....	202,011	(19,819)	–	9,061	191,253	203,695	188,464
Health .....	5,023,821	(43,740)	–	5,435	4,985,516	4,793,661	4,841,661
Other .....	529,667	(36,585)	–	2,975	496,057	484,077	486,517
Protection of Persons and Property .....	603,282	(39,951)	–	1,726	565,057	594,109	547,908
Social Services and Assistance .....	990,028	(11,135)	–	4,693	983,586	956,523	917,023
Transportation .....	737,070	(373,832)	–	143,623	506,861	506,785	498,049
<b>Total</b>	<b>12,183,275</b>	<b>(555,555)</b>	<b>(5,300)</b>	<b>180,780</b>	<b>11,803,200</b>	<b>11,590,854</b>	<b>11,542,528</b>

<sup>1</sup> For 2014-15, the total amortization on capital assets is \$213,162K. The presented amount excludes amortization of \$10,571K charged to clients outside of Core Government that receive services from government ministries and \$21,811K charged to client government ministries which is provided for in each ministry's voted appropriation.

# GOVERNMENT OF SASKATCHEWAN

## *Expense by Classification*

(thousands of dollars)

	Planned 2014-15	Per Cent of Total	Forecast 2013-14	Per Cent of Total	Planned 2013-14	Per Cent of Total
<b>Government-Delivered Programs</b>						
Salaries and Benefits.....	<b>1,106,933</b>	<b>9.4</b>	1,086,631	9.4	1,079,858	9.4
Goods and Services .....	<b>574,887</b>	<b>4.9</b>	594,215	5.1	582,686	5.0
Amortization <sup>1</sup> .....	<b>202,591</b>	<b>1.7</b>	189,478	1.6	193,004	1.7
<b>Government-Delivered Programs</b>	<b>1,884,411</b>	<b>16.0</b>	1,870,324	16.1	1,855,548	16.1
<b>Transfers</b>						
Transfers for Public Services						
– Operating .....	<b>8,031,546</b>	<b>68.0</b>	7,799,099	67.3	7,797,465	67.6
– Capital .....	<b>331,380</b>	<b>2.8</b>	259,996	2.2	274,606	2.4
Transfers for Public Services	<b>8,362,926</b>	<b>70.8</b>	8,059,095	69.5	8,072,071	70.0
Transfers to Individuals.....	<b>1,270,863</b>	<b>10.8</b>	1,330,435	11.5	1,274,909	11.0
<b>Transfers</b>	<b>9,633,789</b>	<b>81.6</b>	9,389,530	81.0	9,346,980	81.0
<b>Debt Servicing</b>	<b>285,000</b>	<b>2.4</b>	331,000	2.9	340,000	2.9
<b>Expense</b>	<b>11,803,200</b>	<b>100.0</b>	11,590,854	100.0	11,542,528	100.0

Totals may not add due to rounding.

<sup>1</sup> For 2014-15, the total amortization is \$213,162K (2013-14 Forecast \$199,778K; 2013-14 Estimated \$203,304K). The presented amount excludes \$10,571K (\$10,300K for 2013-14) charged to clients outside Core Government that receive services from government ministries (net budgeted).

# GOVERNMENT OF SASKATCHEWAN

## *Borrowing Requirements*

	(thousands of dollars)		
	Planned 2014-15	Forecast 2013-14	Planned 2013-14
<b>Borrowing for Crown Corporations</b>			
Municipal Financing Corporation of Saskatchewan.....	<b>53,300</b>	124,000	120,000
Saskatchewan Liquor and Gaming Authority.....	—	125,000	125,000
Saskatchewan Power Corporation.....	<b>676,700</b>	949,700	595,500
Saskatchewan Telecommunications Holding Corporation.....	<b>133,500</b>	150,000	123,100
Saskatchewan Water Corporation .....	<b>10,000</b>	6,300	18,785
<u>SaskEnergy Incorporated.....</u>	<u><b>88,900</b></u>	<u>250,000</u>	<u>144,095</u>
<b>Borrowing for Crown Corporations.....</b>	<b>962,400</b>	1,605,000	1,126,480
<b>Borrowing for Government.....</b>	<b>550,000</b>	468,382	468,382
<b>Borrowing Requirements</b>	<b>1,512,400</b>	2,073,382	1,594,862

# GOVERNMENT OF SASKATCHEWAN

*Debt  
As at March 31*

	(thousands of dollars)				
	Planned Gross Debt 2015	Planned Sinking Funds 2015	Planned Debt 2015	Forecast Debt 2014	Planned Debt 2014 <sup>1</sup>
<b>Government General Debt</b>	<b>4,601,857</b>	<b>(797,040)</b>	<b>3,804,817</b>	<b>3,804,817</b>	<b>3,804,817</b>
<b>Crown Corporation General Debt</b>					
Information Services Corporation of Saskatchewan.....	—	—	—	—	9,935
Municipal Financing					
Corporation of Saskatchewan..	129,489	(1,016)	128,473	129,489	15,289
Saskatchewan Housing Corporation..	52,004	(29,868)	22,136	23,588	23,887
Saskatchewan Liquor and Gaming Authority.....	—	—	—	—	64
Saskatchewan Opportunities Corporation.....	36,684	(2,266)	34,418	34,851	34,873
Saskatchewan Power Corporation..	100,000	(7,144)	92,856	94,065	94,134
Saskatchewan Telecommunications Holding Corporation .....	—	—	—	—	114,300
Saskatchewan Water Corporation..	18,803	—	18,803	22,503	17,988
SaskEnergy Incorporated .....	120,000	(8,547)	111,453	112,903	402,039
Crown Corporation General Debt	456,980	(48,841)	408,139	417,399	712,509
<b>Government Business Enterprise Specific Debt</b>					
Municipal Financing					
Corporation of Saskatchewan..	135,026	(3,222)	131,804	132,431	242,639
Saskatchewan Gaming Corporation..	—	—	—	6,000	6,000
Saskatchewan Liquor and Gaming Authority.....	125,000	—	125,000	125,000	125,000
Saskatchewan Power Corporation..	5,177,994	(455,515)	4,722,479	4,094,322	3,743,416
Saskatchewan Telecommunications Holding Corporation .....	995,400	(114,638)	880,762	759,596	608,423
Saskatchewan Water Corporation..	48,700	(15,711)	32,989	23,865	43,273
SaskEnergy Incorporated .....	1,140,283	(85,377)	1,054,906	1,020,601	661,235
Government Business Enterprise Specific Debt	7,622,403	(674,463)	6,947,940	6,161,815	5,429,986
<b>Public Debt</b>	<b>12,681,240</b>	<b>(1,520,344)</b>	<b>11,160,896</b>	<b>10,384,031</b>	<b>9,947,312</b>
<b>Guaranteed Debt</b>	<b>255,086</b>	<b>—</b>	<b>255,086</b>	<b>209,331</b>	<b>179,869</b>

<sup>1</sup> Budgeted change per the 2013-14 Estimates adjusted to reflect the March 31, 2013, balance as reported in the 2012-13 Public Accounts.

# GOVERNMENT OF SASKATCHEWAN

*Guaranteed Debt  
As at March 31*

	(thousands of dollars)		
	Planned 2015	Forecast 2014	Planned 2014 <sup>1</sup>
<b>Guaranteed Debt for Crown Corporations</b>			
The Crown Corporations Act, 1993			
Federal Immigrant Investor Loans .....	<b>230,080</b>	187,320	156,095
<b>Guaranteed Debt for Crown Corporations</b>	<b>230,080</b>	187,320	156,095
<b>Other Guaranteed Debt</b>			
The Farm Financial Stability Act			
Breeder Associations Loan Guarantees .....	14,000	12,000	12,990
Feeder Associations Loan Guarantees.....	9,000	8,000	9,533
Feedlot Construction Loan Guarantees.....	2,000	2,000	614
Individual Feedlot Loan Guarantees.....	—	—	626
The Student Assistance and Student Aid Fund Act .....	6	11	11
<b>Other Guaranteed Debt</b>	<b>25,006</b>	22,011	23,774
<b>Guaranteed Debt</b>	<b>255,086</b>	209,331	179,869

<sup>1</sup> Budgeted change per the 2013-14 Estimates adjusted to reflect the March 31, 2013, balance as reported in the 2012-13 Public Accounts.

# GOVERNMENT OF SASKATCHEWAN

## *Lending and Investing Activities – Receipts*

	(thousands of dollars)		
	Planned 2014-15	Forecast 2013-14	Planned 2013-14
<b>Crown Corporations – Loan Repayments</b>			
Information Services Corporation of Saskatchewan .....	–	9,935	–
Municipal Financing Corporation of Saskatchewan.....	53,274	9,800	9,800
Saskatchewan Gaming Corporation .....	6,000	–	–
Saskatchewan Liquor and Gaming Authority.....	–	125,064	125,000
Saskatchewan Power Corporation.....	–	97,147	97,147
Saskatchewan Telecommunications Holding Corporation.....	–	31,700	42,700
Saskatchewan Water Corporation .....	3,700	5,000	5,000
SaskEnergy Incorporated.....	50,000	84,800	50,000
<b>Crown Corporations – Loan Repayments</b>	<b>112,974</b>	<b>363,446</b>	<b>329,647</b>
<b>Other – Loan Repayments</b>			
Advanced Education .....	51,000	50,500	51,000
Agriculture .....	471	1,000	800
Economy .....	4,200	6,150	4,760
Highways and Infrastructure .....	259	259	263
Other Receipts .....	29	28	28
<b>Other – Loan Repayments</b>	<b>55,959</b>	<b>57,937</b>	<b>56,851</b>
<b>Loan Repayments</b>	<b>168,933</b>	<b>421,383</b>	<b>386,498</b>
<b>Investment Receipts</b>			
Sinking Fund Contributions from Crown Corporations .....	57,064	50,238	47,988
Redemption of Sinking Funds.....	353,678	283,205	287,172
<b>Investment Receipts</b>	<b>410,742</b>	<b>333,443</b>	<b>335,160</b>
<b>Receipts</b>	<b>579,675</b>	<b>754,826</b>	<b>721,658</b>

# GOVERNMENT OF SASKATCHEWAN

## *Lending and Investing Activities – Disbursements*

	(thousands of dollars)		
	Planned 2014-15	Forecast 2013-14	Planned 2013-14
<b>Crown Corporations – Loans</b>			
Municipal Financing Corporation of Saskatchewan.....	53,300	124,000	120,000
Saskatchewan Liquor and Gaming Authority.....	–	125,000	125,000
Saskatchewan Power Corporation.....	676,700	949,700	595,500
Saskatchewan Telecommunications Holding Corporation.....	133,500	150,000	123,100
Saskatchewan Water Corporation.....	10,000	6,300	18,785
SaskEnergy Incorporated.....	88,900	250,000	144,095
<b>Crown Corporations – Loans</b>	<b>962,400</b>	<b>1,805,000</b>	<b>1,126,480</b>
<b>Other – Loans</b>			
Advanced Education .....	54,000	53,000	56,000
Economy .....	4,500	4,250	4,825
<b>Other – Loans</b>	<b>58,500</b>	<b>57,250</b>	<b>60,825</b>
<b>Loans</b>	<b>1,020,900</b>	<b>1,662,250</b>	<b>1,187,305</b>
<b>Investments</b>			
Contributions to Sinking Funds .....	101,192	98,252	96,002
Sinking Fund Redemptions of Crown Corporations.....	6,578	37,469	39,971
<b>Investments</b>	<b>107,770</b>	<b>135,721</b>	<b>135,973</b>
<b>Disbursements</b>	<b>1,128,670</b>	<b>1,797,971</b>	<b>1,323,278</b>

# GOVERNMENT OF SASKATCHEWAN

## *Glossary of Financial Terms*

### **Amortization**

A rational and systematic manner of allocating the cost of a capital asset over its estimated useful life. Each year, the portion of the capital asset consumed in providing service is charged to expense and reduces the recorded value of the asset.

### **Appropriation**

An amount the Legislature has authorized to be paid from the General Revenue Fund (GRF) under an act of the Legislative Assembly for a particular purpose. This purpose is outlined in the appropriation act and defined in the Estimates.

### **Capital Assets**

Property, infrastructure, equipment, vehicles, computer systems or other assets that provide a long-term benefit to the public or the government. Only assets which exceed a certain dollar value (threshold) are recorded as capital assets. Assets below the threshold are expensed in the year of acquisition. The government's capital assets are sometimes referred to as tangible capital assets.

### **Capital Transfer**

A grant provided to a third party such as a school board, regional health authority, university or municipality to acquire capital assets.

### **Contribution from Ongoing Operations**

The difference between Core Government's revenues and its ongoing operating costs, including the amortization cost of existing assets. It provides a measure of the net revenues available for capital investment.

### **Debt**

Obligations incurred through the issuance of debt instruments such as promissory notes or debentures. Debt does not include other liabilities such as accounts payable or pension obligations.

- **Gross Debt** – debt before subtracting sinking funds.
- **Government General Debt** – debt incurred by the GRF to fund government expenditures.
- **Crown Corporation General Debt** – all debt incurred by the GRF for Crown corporation purposes except for debt specifically borrowed on behalf of a Government Business Enterprise.
- **Government Business Enterprise (GBE) Specific Debt** – debt specifically borrowed on behalf of a GBE, where the GBE is obligated to repay the debt under identical terms and conditions as those applicable to the GRE.
- **Public Debt** – total debt incurred by the GRF including government general debt, Crown corporation general debt and GBE specific debt.
- **Guaranteed Debt** – the debt of others that the government has agreed to repay if the others default.

## **Debt Servicing**

Costs associated with government general debt and Crown corporation general debt. The costs include interest, foreign exchange gains and losses, discounts, fees and commissions. The costs incurred for Crown corporation general debt are reimbursed by the Crown corporation and recorded as interest revenue.

## **Expenses**

An accounting measure of the cost of economic resources consumed during the fiscal period, including the amortization of capital assets and the cost to recognize and measure the liability to remediate contaminated sites. Expenses include all operating expenses and capital transfers.

## **Forecast**

The amounts of revenue, expense, or debt the government expects to record during the period.

## **Goods and Services**

An expense type that includes accommodation, travel, supplies, equipment rental, consulting, communication costs and other expenses such as allowance for bad debts.

## **Government Business Enterprises (GBEs)**

GBEs are self-sufficient government organizations that have the financial and operating authority to sell goods and services to individuals and organizations outside the government as their principal activity. All other government organizations are considered government service organizations. A listing of GBEs can be found in the 2014-15 Budget.

## **Government-Delivered Programs**

Public services and functions that are performed by the government, and its employees and agents. It does not include transfer payments to Crown corporations or third parties that in turn use the funding to provide public services.

## **Investing Activity**

The amount of money invested by the GRF during a fiscal year in items such as sinking funds and Crown corporations.

## **Lending Activity**

The amount of money lent or advanced by the GRF during a fiscal year to a Crown corporation, public agency or other entity.

## **Net Debt**

The difference between Core Government's liabilities and financial assets. Net debt provides a measure of the future revenues required to pay for past transactions and events, and recognizes that the government's capital assets generally cannot be used or sold to reduce its liabilities.

## **Net Operations**

The difference between Core Government's revenues and expenses for a fiscal period. Equivalent to the pre-transfer surplus or deficit as defined in *The Growth and Financial Security Act*.

## **Operating Expense**

An expense type that includes salaries and benefits, goods and services, operating transfers for public services, transfers to individuals, amortization, adjustments to the liability accrual for remediation of contaminated sites and debt servicing costs.

## **Revenue**

The gross proceeds in a fiscal period from taxes, fees, licences, transfer payments, and sources other than borrowing.

## **Sinking Fund**

Monies set aside for the orderly retirement of a portion of the government's debt.

## **Transfers**

Transfers are payments to an individual, organization, authority or other government for which no goods or services are directly received and no repayment is expected in the future.

- **Transfers for Public Services** – Payments to entities to fund a public service. Examples are payments to educational institutions for the provision of educational services or payments to doctors for the provision of medical services. Transfers may be in the form of grants, conditional grants, cost-shared arrangements or entitlements under legislation.
- **Transfers to Individuals** – Payments made directly or indirectly to individuals for which no public service is required in return. These transfers provide the recipient with a financial benefit and are usually in the nature of an income support, subsidy or compensation payment. These transfers may be income-tested.